

State of South Carolina

Office of the Comptroller General

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WILLIAM E. GUNN CHIEF OF STAFF

RICHARD ECKSTROM, CPA COMPTROLLER GENERAL

<u>NEWS RELEASE</u>

Aug. 15, 2016

FOR IMMEDIATE RELEASE

Revenue Growth is Slowing

Controller Warns: Use Surpluses to Increase Reserves for Harder Times Ahead

Columbia, S.C. – State Controller Richard Eckstrom reports there was a slowdown in the growth of annual revenue collections for state government's fiscal year that ended June 30, 2016. While annual revenues grew by 4.3 percent for the fiscal year, that was significantly less than the 7.3 percent rate of growth experienced a year earlier.

The General Assembly had been expecting that the annual growth rate would be 4.6 percent, rather than 4.3 percent. Anticipating this higher level of new revenue, the General Assembly approved "supplemental appropriations" late in the year to spend the expected new revenue on nonrecurring items and special projects sought by state agencies.

Because of not fully meeting its new revenue estimates, \$10,328,000 of items from the supplemental appropriations bill cannot be funded. These unfunded items include \$7,000,000 for the State Aviation Fund at the Division of Aeronautics, \$1,100,000 for the Office of the Adjutant General, and \$1,600,000 of a \$2,400,000 project for improving pedestrian safety and visibility on Pendleton Street behind the Statehouse complex.

In addition, the budget for the new fiscal year that began July 1 includes revenue growth that is not being met by actual collections, with July's revenues being 0.9 percent below July 2015. Many extreme financial demands will be confronting state government during this new fiscal year.

As state government generates revenue surpluses, it would be prudent to resist the temptation to "spend it all" and to instead establish additional reserves for leaner times that appear to be emerging. South Carolina's economy is not exempt from slowdowns and stresses being experienced in the world economy.

Furthermore, state government has promised to provide retirement benefits to public sector employees, has incurred legal obligations to make good on those promises, and has allowed itself to ignore the mounting costs of the promised benefits. The ignored costs, which will have to be funded, exceed \$30 billion.

A detailed breakdown of the 2015-16 fiscal year close-out can be found in the accompanying report.

For more information please contact Eric Ward, public information director, at 803-734-2538, 803-206-6293, or eward@cg.sc.gov.

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State of South Carolina

BUDGETARY HIGHLIGHTS

BUDGETARY GENERAL FUND Fiscal Year Ended June 30, 2016 (Unaudited)

Factors that produced the budgetary surplus:	
Actual revenue over revenue estimates used in Appropriations Act	\$ 303,053,119
Governor's FY15-16 sustained vetoes	75,000
Agency appropriations that lapsed at year-end	1,651,420
FY15-16 supplemental appropriations funded by sources outside the general fund	(77,527,168)
FY15-16 appropriations set-aside for Proviso 118.16 distributions in FY16-17	32,206,058
"Open-ended" appropriations	 (2,534,630)
General Fund budgetary surplus available for distribution	256,923,799
Available Contingency Reserve Fund balance to be used per Proviso 118.16	 46,750,797
Net budgetary surplus available for distribution	\$ 303,674,596
Distribution of surplus:	
Supplementally appropriated by Proviso 118.16, net of Governor's sustained vetoes and \$139,260,007 funded in FY16-17 from unbudgeted General Fund sources (\$10,323,102 of additional supplemental appropriations cannot be funded due to lower than expected budgetary surplus)	\$ 303,674,596

Changes in Budgetary Fund Balance Fiscal Year Ended June 30, 2016

(Unaudited)

	General Reserve	Appropriations Carried Forward	Capital Reserve	Contingency Reserve	Unreserved/ Undesignated	Total
Revenues	\$ —	\$ —	\$ —	\$ —	\$ 7,348,343,956	\$ 7,348,343,956
Expenditures	_	_	_	_	(7,181,070,178)	(7,181,070,178)
Transfer to General Reserve per Appropriations Act	8,140,680	_	_	_	(8,140,680)	_
Transfer to Capital Reserve per Appropriations Act	_	_	131,047,797	_	(131,047,797)	_
Transfer to Contingency Reserve	_	_	_	386,493,342	(386,493,342)	_
Distribution to County Transportation Fund	_	_	_	_	(50,000,000)	(50,000,000)
Distribution to Fund Farm Bill for Flood Relief	_	_	_	(40,000,000)		(40,000,000)
Use of Capital Reserve	_	_	(127,789,918)	_	_	(127,789,918)
Use of Contingency Reserve	_	_	_	(319,483,121)	319,483,121	_
Appropriations:						
Brought forward from last year a	_	(415,073,092)	_	_	415,073,092	_
Carried forward to next year b		368,966,918			(368,966,918)	
Net fiscal year changes	8,140,680	(46,106,174)	3,257,879	27,010,221	(42,818,746)	(50,516,140)
Fund balance–July 1, 2015	319,478,812	415,073,092	127,789,918	19,740,576	299,742,545	1,181,824,943
Fund balance–June 30, 2016	\$ 327,619,492	\$ 368,966,918	\$ 131,047,797	\$ 46,750,797	\$ 256,923,799	\$ 1,131,308,803

a These represent current year expenditures that did not require current year appropriations.

b These represent current year appropriations that will not be expended until next year.

Revenue Analysis

Fiscal Year Ended June 30, 2016 (Unaudited)

	Estimated Revenue Used in Approp. Act	Actual Revenue	Actual Over (Under) Estimated Revenue	Percent Over (Under)
Regular sources:				
Individual income tax	\$ 3,251,314,112	\$ 3,311,004,608	\$ 59,690,496	1.8
Corporation income tax	307,790,725	361,807,850	54,017,125	17.5
Retail and casual sales tax	2,714,293,000	2,818,605,595	104,312,595	3.8
Total income and sales taxes	6,273,397,837	6,491,418,053	218,020,216	3.5
Admissions tax	31,771,000	30,851,417	(919,583)	(2.9)
Aircraft tax	4,536,000	4,124,496	(411,504)	(9.1
Alcoholic liquors tax	72,334,000	73,549,750	1,215,750	1.7
Bank tax	28,170,000	29,425,178	1,255,178	4.5
Beer and wine tax	106,691,000	107,252,141	561,141	0.5
Business license (tobacco) tax	24,869,000	28,137,517	3,268,517	13.1
Coin-operated device tax	1,069,000	1,049,229	(19,771)	(1.8
Corporation license tax	104,916,000	88,702,350	(16,213,650)	(15.5)
Departmental revenue	44,386,000	57,962,355	13,576,355	30.6
Documentary (deed stamp) tax	42,638,000	46,164,138	3,526,138	8.3
Earned on investments	19,000,000	25,193,451	6,193,451	32.6
Insurance tax	205,353,000	212,224,188	6,871,188	3.3
Motor vehicle licenses	10,711,000	10,677,999	(33,001)	(0.3
Private car lines tax	3,672,000	4,335,202	663,202	18.1
Excess earnings from Public Service Authority	22,130,000	19,265,698	(2,864,302)	(12.9
Retailers' license tax	755,000	930,480	175,480	23.2
Savings and Loan tax	2,240,000	(84,258)	(2,324,258)	(103.8)
Workers' Compensation insurance tax	8,354,000	9,674,588	1,320,588	15.8
Total regular sources	7,006,992,837	7,240,853,972	233,861,135	3.3
Miscellaneous sources:				
Circuit and family court fines	8,779,000	8,090,762	(688,238)	(7.8
Debt service reimbursements	65,200	564,101	498,901	765.2
Indirect cost recoveries	11,061,000	12,388,575	1,327,575	12.0
Nonrecurring revenue	_	77,303,738	77,303,738	100.0
Parole and probation supervision fees	3,392,800	3,392,808	8	0.0
Unclaimed property fund transfers	15,000,000	5,750,000	(9,250,000)	(61.7
Total miscellaneous sources	38,298,000	107,489,984	69,191,984	180.7
Total	\$ 7,045,290,837	\$ 7,348,343,956	\$ 303,053,119	4.3

Appropriations and Expenditures

Fiscal Year Ended June 30, 2016 (Unaudited)

						Dispositio	n of A	djusted Authoria	zatior	ıs
						•		propriations		
	A	Appropriations		Adjusted			Ca	rried Forward		
		Per Act ^a		Authorizations		Expenditures		to 2016		Lapsed
Education	\$	2,599,448,057	\$	2,674,805,339	\$	2,630,758,763	\$	44,046,576	\$	_
Health and Human Services		1,136,447,857	•	1,299,841,511	•	1,190,887,740	•	108,953,771	•	_
Higher Education		637,775,562		688,708,622		685,045,876		3,662,746		_
Corrections		384,727,112		400,132,011		372,378,927		27,753,084		_
Aid to Local Governments		304,028,185		306,669,246		306,633,274		21,133,004		35,972
Transportation		110,557,265		298,262,375		288,820,429		9,441,946		00,572
Disabilities and Special Needs		218,636,869		226,683,347		225,743,787		939,560		_
Mental Health		203,582,260		212,613,392		208,852,147		3,761,245		
Debt Service		191,630,298		194,405,576		186,714,678		7,690,898		_
		132,926,142		138,362,305		135,697,229				
Social Services Health and Environmental Control		, ,		, ,		109,996,317		2,665,076		_
Juvenile Justice		106,860,927		118,522,222		, ,		8,525,905		
		104,186,425		109,407,069		100,115,561		9,291,508		
Commerce		96,985,310		133,948,227		95,870,138		38,078,089		_
Public Safety		81,105,129		86,386,452		77,126,293		9,260,159		_
Parks, Recreation and Tourism		42,731,774		57,166,367		51,263,716		5,902,651		_
Revenue		48,186,887		51,361,440		49,711,960		1,649,480		_
Department of Administration		53,692,865		60,633,526		47,639,118		12,994,408		_
Judicial Department		47,024,033		51,304,489		47,548,608		3,755,881		_
State Law Enforcement Division		43,241,431		47,962,758		43,969,491		3,993,267		_
Natural Resources		23,400,322		31,154,793		26,591,381		4,563,412		_
Stand-alone Schools		25,164,452		29,283,679		26,245,009		3,038,670		_
Probation, Parole, and Pardon		25,166,981		26,019,976		24,786,103		1,233,873		_
Commission on Indigent Defense		21,347,530		21,514,635		21,414,635		100,000		_
House of Representatives		21,880,733		45,424,814		19,991,485		25,433,329		_
Prosecution Coordination Commission		15,860,911		17,178,988		16,244,354		934,634		_
Lieutenant Governor		14,260,603		18,571,728		16,044,909		2,526,819		_
Forestry Commission		15,256,979		16,823,233		15,684,237		1,138,996		_
Vocational Rehabilitation		14,685,477		14,883,780		14,883,780		_		_
Senate		13,847,345		20,599,848		13,370,708		7,229,140		_
Adjutant General		6,616,600		16,110,418		12,211,360		3,899,058		_
Legislative Support Agencies		11,170,245		14,544,595		11,442,002		3,102,593		_
State Library		10,878,776		10,916,306		10,910,220		6,086		_
Rural Infrastructure Authority		9,696,879		10,004,632		9,696,879		307,753		_
Agriculture		7,091,603		9,485,549		9,091,210		394,339		_
Alcohol and Other Drug Abuse Services		6,643,669		8,925,373		8,854,941		70,432		_
Governor's Office		66,846,583		8,472,245		7,765,843		678,261		28,141
Public Employee Benefits Authority		8,271,510		8,271,510		7,417,719		_		853,791
Attorney General		5,892,527		7,526,309		6,065,101		1,461,208		_
State Fiscal Accountability Authority		4,705,467		5,235,425		4,768,289		467,136		_
Insurance		3,799,029		3,838,985		3,838,985		107,100		_
Archives and History		2,542,005		4,810,376		3,583,407		1,226,969		
Museum Commission		3,427,503		3,673,590		3,438,183		235,407		_
Election Commission		, ,								260 152
Commission for Blind		5,483,601		7,264,086		3,147,618		3,856,315		260,153
		3,114,963		3,409,108		3,137,787		271,321		_
Arts Commission		2,982,148		3,114,783		3,114,783				_
Comptroller General		2,243,862		2,482,803		2,391,314		91,489		4 000
Administrative Law Court		2,392,183		2,617,502		2,374,674		241,538		1,290
Aeronautics		2,026,196		2,051,436		2,033,001		18,435		_
Workers' Compensation Commission		1,984,261		2,033,092		1,960,461		72,631		450.005
State Treasurer		1,655,842		2,002,491		1,842,596				159,895
Human Affairs Commission		1,914,274		2,124,354		1,832,359		265,678		26,317
Labor, Licensing and Regulation		1,346,000		1,618,373		1,618,076		297		_
Consumer Affairs		1,308,806		1,438,740		1,420,018		18,722		_
Secretary of State		1,058,894		1,347,941		1,279,105		68,836		_
Law Enforcement Training Council		768,792		1,614,801		1,217,646		397,155		_
Confederate Relic Room and Military Museum		824,175		1,253,120		1,199,900		53,220		_
Ports Authority		_		4,000,000		1,000,000		3,000,000		_
State Ethics Commission		752,108		806,660		773,635		33,025		_
Commission for Minority Affairs		740,019		784,652		745,067		39,585		_
Sea Grant Consortium		609,288		771,565		594,177		80,512		96,876
Procurement Review Panel		158,184		174,061		128,625		16,041		29,395
Educational Television Commission		277,289		277,532		90,189		27,753		159,590
Employment and Workforce		374,038		54,355		54,355				
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a The Appropriations per Act column of \$6,914,243,040 does not include Capital Reserve appropriations of \$131,047,797. The General Fund recapitulation in the FY15-16 Appropriations Act shows these two amounts combined for a total of \$7,045,290,837.

Appropriations Carried Forward to FY16–17

Fiscal Year Ended June 30, 2016 (Unaudited)

	Total Carried Forward	Special Carry- Forwards ^a	General Carry- Forwards ^b
Health and Human Services	\$ 108,953,771	\$ 108,953,771	\$ —
Education			
	44,046,576	43,395,975	650,60
Commerce	38,078,089	37,360,750	717,33
Corrections	27,753,084	309,079	27,444,00
House of Representatives	25,433,329	25,433,329	_
Department of Administration	12,994,408	8,434,055	4,560,35
Fransportation	9,441,946	9,441,946	_
Juvenile Justice	9,291,508	301,760	8,989,74
Public Safety	9,260,159	4,481,244	4,778,91
Health and Environmental Control	8,525,905	3,592,532	4,933,37
Debt Service	7,690,898	7,690,898	· · · · —
Senate	7,229,140	7,229,140	_
Parks, Recreation and Tourism	5,902,651	3,820,460	2,082,19
•			
Natural Resources	4,563,412	4,133,550	429,86
State Law Enforcement Division	3,993,267	1,480,660	2,512,60
Adjutant General	3,899,058	3,510,772	388,28
Election Commission	3,856,315	3,518,851	337,46
Mental Health	3,761,245	3,761,245	_
ludicial Department	3,755,881	3,755,881	
ligher Education	3,662,746	2,540,666	1,122,08
Legislative Support Agencies	3,102,593	3,102,593	.,,-
Stand-alone Schools			1 950 10
	3,038,670	1,179,474	1,859,19
Ports Authority	3,000,000	3,000,000	
Social Services	2,665,076	2,664,536	54
ieutenant Governor	2,526,819	1,839,375	687,44
Revenue	1,649,480	_	1,649,48
Attorney General	1,461,208	1,461,208	_
Probation, Parole and Pardon	1,233,873	12,958	1,220,91
Archives and History	1,226,969	1,002,758	224,21
Forestry Commission	1,138,996	500,000	638,99
Disabilities and Special Needs	939,560	300,000	939,56
•			
Prosecution Coordination Commission	934,634	_	934,63
Governor's Office	678,261		678,26
State Fiscal Accountability Authority	467,136	143,920	323,21
aw Enforcement Training Council	397,155	380,551	16,60
Agriculture	394,339	394,339	_
Rural Infrastructure Authority	307,753	307,753	_
Commission for Blind	271,321	_	271,32
Human Affairs Commission	265,678	79,027	186,65
Administrative Law Court	241,538		241,53
	,	151 1/0	
Museum Commission	235,407	151,149	84,25
Commission on Indigent Defense	100,000	100,000	
Comptroller General	91,489	_	91,48
Sea Grant Consortium	80,512	18,948	61,56
Vorkers' Compensation Commission	72,631	_	72,63
Alcohol and Other Drug Abuse Services	70,432	_	70,43
Secretary of State	68,836	68,836	<u> </u>
Confederate Relic Room and Military Museum	53,220	_	53,22
Commission for Minority Affairs	39,585	_	39,58
		_	
State Ethics Commission	33,025	_	33,02
Educational Television Commission	27,753	_	27,75
Consumer Affairs	18,722	_	18,72
	18,435	_	18,43
	10, 100		
AeronauticsProcurement Review Panel	16,041	_	16,04
Aeronautics Procurement Review Panel	16,041	_	
Aeronautics		_ _ _	16,04 6,08 29

a Provisos contained within Part 1B of the FY15-16 Appropriations Act allowed certain agencies to carry forward specific appropriation balances to FY16-17 for expenditures.

b Proviso 117.23 of the FY15-16 Appropriations Act allows agencies to carry forward up to ten percent of original appropriations reduced by special carryforwards (as defined).

Open-Ended Appropriations

Fiscal Year Ended June 30, 2016 (Unaudited)

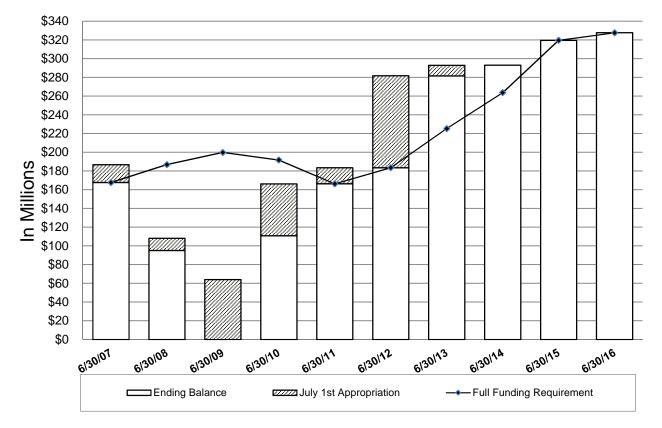
Agency Name	Description	Amount		
Aid to Subdivisions–State Treasurer	Aid to Fire Districts - Formula Funding Shortfall	\$	1,981,994	
Statewide Employee Benefits	Workers' Compensation Insurance		52,636	
Adjutant General's Office	2015 Severe Flooding - National Guard Salaries		500,000	
Total Open-Ended Appropriations ^a		\$	2,534,630	

a "Open-ended" appropriations result either from Legislative commitments to fund certain budgetary items without providing sufficient appropriations to fully fund them or to cover an agency's budgetary deficit provided that it is approved by State Fiscal Accountability Authority action. In either of these instances, the State uses year-end budgetary surpluses to fund appropriation shortfalls.

General Reserve

Fiscal Years Ended June 30 (Unaudited)

		Net		Full		
Yea	Beginning ar Balance	Additions (Reductions)	Ending Balance ^a	Funding Requirement ^a	Over (Under) Funded	July 1st Appropriation ^a
200	\$153,488,394	\$ 14,243,425	\$ 167,731,819	\$ 167,731,819	\$ —	\$ 19,048,978
200	167,731,819	(72,609,202)	95,122,617	186,780,797	(91,658,180)	12,974,290
200	95,122,617	(95,122,617)	_	199,755,087	(199,755,087)	63,923,944
201	0 —	110,883,455	110,883,455	191,771,831	(80,888,376)	55,441,728
201	1 110,883,455	55,441,728	166,325,183	166,325,183	_	17,141,169
201	2 166,325,183	17,141,169	183,466,352	183,466,352	_	98,175,036
201	3 183,466,352	98,175,036	281,641,388	225,313,110	56,328,278	11,248,376
201	4 281,641,388	11,248,376	292,889,764	263,600,787	29,288,977	_
201	5 292,889,764	26,589,048	319,478,812	319,478,812	_	_
201	6 319,478,812	8,140,680	327,619,492	327,619,492	_	_



^a Ending balances in table above do not reflect payments made on July 1 of any succeeding year as a result of appropriations to the General Reserve Fund (GRF). The graph below shows balances in the GRF that include these July 1 appropriations (cross-checked portion of columns). Beginning in FY11-12, the S.C. Constitution was amended to increase the annual full funding requirement of the SRF by .5% increments from 3% of the prior year's General Fund revenues to 5%. The General Assembly voluntarily achieved the 5% funding level in FY12-13, 2 years ahead of the required phased-in increase.

Capital Reserve Fiscal Years Ended June 30 (Unaudited)

	Beginning		Amount Applied Against	Used for Supplemental	Ending	Full Funding
Year	Balance	Appropriation	Revenue Shortfall	Appropriations	Balance	Requirement
2007	102,325,596	111,821,213	_	(102,325,596)	111,821,213	111,821,213
2008	111,821,213	124,520,532	(124,520,532)	(111,821,213)	_	124,520,532
2009	_	133,170,058	(133,170,058)	_	_	133,170,058
2010	_	127,847,888	(127,847,888)	_	_	127,847,888
2011	_	110,883,455	_	_	110,883,455	110,883,445
2012	110,883,455	104,837,915	_	(110,883,455)	104,837,915	104,837,915
2013	104,837,915	112,656,555	_	(104,837,915)	112,656,555	112,656,555
2014	112,656,555	117,155,905	_	(112,656,555)	117,155,905	117,155,905
2015	117,155,905	127,789,918	_	(117,155,905)	127,789,918	127,791,528
2016	127,789,918	131,047,797	_	(127,789,918)	131,047,797	131,047,797

