

**State of South Carolina  
Office of the State Treasurer**



**Annual Report  
For the Year Ended June 30, 2015**

**State of South Carolina**  
**Office of the State Treasurer**  
**South Carolina Tuition Prepayment Program**  
**Annual Report**  
**For the Year Ended June 30, 2015**

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**State of South Carolina**  
**Office of the State Treasurer**  
**South Carolina Tuition Prepayment Program**  
**Annual Report**  
**For the Years Ended June 30, 2015 and 2014**

**Management’s Discussion and Analysis (unaudited)**

As program manager of the South Carolina Tuition Prepayment Program (the “Program”), Columbia Management Investment Advisers, LLC and Columbia Management Investment Distributors, Inc. (collectively, “Columbia” or the “Program Manager”), each a wholly-owned subsidiary of Ameriprise Financial, Inc., are responsible for the day-to-day operations of the Program, including providing certain investment management and administrative services to the Program.

**Program Overview**

The Program is part of the South Carolina College Investment Trust Fund (the “Trust Fund”) and was established by the South Carolina General Assembly (the “Assembly”) as a way to provide a tax-advantaged method to prepay future higher education expenses of designated beneficiaries at eligible educational institutions. The Program was established to assist the citizens of South Carolina with the expense of college by providing an advanced payment program for tuition at a fixed and guaranteed level for public colleges and universities. Operations of the Program began in 1998 with the initial enrollment period commencing on September 14, 1998.

The Program’s last open enrollment period lasted from March 2006 through May 2006. Effective July 1, 2008, the Assembly closed the Program to new enrollment. Closing the Program to new enrollment did not affect existing participants in the Program and the Program remains in full operation. At June 30, 2015, contract holders continue to pay any amounts due, including monthly installments, penalties and fees, and the Program continues to pay all benefits due.

The Office of the State Treasurer of South Carolina (the “Treasurer”) is responsible for administering the Program and effective October 1, 2012, selected Columbia to serve as the Program Manager. Prior to October 1, 2012, the Program was managed by the Treasurer.

**Financial Highlights**

During the year ended June 30, 2015, the Program received \$1.1 million in contract contributions and paid \$14.5 million in contract benefits.

As of June 30, 2015, the Program’s liabilities (primarily consisting of discounted future tuition payments) exceeded its assets by approximately \$55.9 million, resulting in a net deficit. The net deficit decreased from \$57.4 million at June 30, 2014, mainly due to net investment gains of \$0.9 million, as well as a net decrease in the present value of future expected tuition contract benefit payments of \$0.9 million.

The financial statements present only the Program, and do not purport to, and do not, present the net position or activity of the Trust Fund or the State of South Carolina.

**Overview of the Financial Statements**

The Program’s financial statements are prepared in accordance with Governmental Accounting Standards Board (“GASB”) Statement No. 34, *Basic Financial Statements and Management’s Discussion and Analysis for State and Local Government*, as amended. The activities of the Program are accounted for as an enterprise fund. As an

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**Management’s Discussion and Analysis (continued) (unaudited)**

enterprise fund, the financial statements of the Program are presented on the flow of economic resources measurement focus and accrual basis accounting in conformity with accounting principles generally accepted in the United States of America.

The State of South Carolina reports the Program as a nonmajor enterprise fund in its Comprehensive Annual Financial Report (“CAFR”). Enterprise fund reporting is used to report the functions of a governmental entity with business-type activities in which a fee is charged to external users for goods and services.

This report consists of two parts: management’s discussion and analysis (this section) and the basic financial statements. The basic financial statements are composed of a Statement of Net Position; a Statement of Revenues, Expenses and Changes in Net Position; a Statement of Cash Flows and Notes to Financial Statements.

The Statement of Net Position presents information on the Program’s assets and liabilities, with the difference reported as net position (deficit). This statement is categorized into current and non-current assets and liabilities. For purposes of the financial statements, current assets and liabilities are those assets and liabilities with immediate liquidity or which are collectible or becoming due within 12 months of the statement’s date.

The Statement of Revenues, Expenses and Changes in Net Position reflects the operating and non-operating revenues and expenses for the operating year. Operating revenues and expenses generally result from providing services in connection with the enterprise fund’s principal ongoing operations. The principal operating revenues and expenses relate to tuition contract revenues and tuition benefit payments. Investment activity and program management fees are reported as non-operating activities.

The Statement of Cash Flows is presented on the direct method of reporting, which reflects the enterprise fund’s cash flows from operating and investing activities. Cash collections and payments are reflected in this statement to arrive at the net increase or decrease in cash and cash equivalents during the year.

The Notes to Financial Statements provide additional information and explanations that are integral to a full understanding of the data provided in the basic financial statements.

**Financial Analysis**

Net Position. The following is a condensed Statement of Net Position for the Program as of June 30, 2015 and June 30, 2014.

	<u>2015</u>	<u>2014</u>
Current assets	\$ 92,391,718	\$106,470,018
Noncurrent assets	<u>2,053,640</u>	<u>2,898,626</u>
Total assets	94,445,358	109,368,644
Current liabilities	26,302,195	27,434,861
Noncurrent liabilities	<u>124,049,471</u>	<u>139,364,326</u>
Total liabilities	<u>150,351,666</u>	<u>166,799,187</u>
Net position (deficit)	<u>\$ (55,906,308)</u>	<u>\$ (57,430,543)</u>

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**Management’s Discussion and Analysis (continued) (unaudited)**

Noncurrent liabilities decreased by nearly \$15.3 million or 11.0%. See Note 6 to the Financial Statements.

Net position (deficit) decreased by approximately \$1.5 million or 2.7%. Net position is the excess of total assets over total liabilities and a net (deficit) occurs when liabilities exceed assets. The decrease in the net (deficit) is primarily attributable to net investment gain and a decrease in projected contract benefit payments. Although the deficit decreased during the year, the Program is still in a significant deficit position.

Based on the financial statements, the funded status (assets divided by liabilities) of the Program is 62.8% at June 30, 2015, compared to 65.6% at June 30, 2014. The funded status represents the Program’s ability to fund payment of its liabilities as of the date on which the value of the assets and liabilities are measured. The Treasurer is evaluating the implications of the deficit on the ongoing operations of the Program. In the event that remedial actions are not taken by the Assembly, the Program is projected to run out of assets in the fiscal year beginning on July 1, 2019. If the State determines that the Program is no longer fiscally or actuarially sound, the State may discontinue the Program and cancel all tuition prepayment contracts.

**Statement of Revenues, Expenses and Changes in Net Position.**

The following is a condensed Statement of Revenues, Expenses and Changes in Net Position for the years ended June 30, 2015 and June 30, 2014:

	<u>2015</u>	<u>2014</u>
Operating revenues:		
Tuition contracts	\$ 31,579	\$ 134,611
Operating expenses:		
Tuition benefits	<u>(864,251)</u>	<u>(1,209,216)</u>
Operating income	<u>895,830</u>	<u>1,343,827</u>
Non-operating revenues (expenses):		
Net investment gain	920,619	7,141,010
Program management fees	<u>(292,214)</u>	<u>(324,239)</u>
Total net non-operating revenues	<u>628,405</u>	<u>6,816,771</u>
Change in net position	<u>1,524,235</u>	<u>8,160,598</u>
Net position (deficit), beginning of year	<u>(57,430,543)</u>	<u>(65,591,141)</u>
Net position (deficit), end of year	<u><u>\$(55,906,308)</u></u>	<u><u>\$(57,430,543)</u></u>

Operating revenues reflect contract payments received and the effect of discounting future contract payments receivable. Operating expenses reflect contract benefits paid and the effect of discounting future contract benefits payable.

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**Management's Discussion and Analysis (continued) (unaudited)**

Effective July 1, 2008, the Assembly closed the Program to new enrollment and as a result, no new contracts have been sold since that time.

Net investment gain consists of investment income (interest and dividends accrued from Program investments) and the change in fair value of investments during the year.

**Economic Factors**

The actuarial valuation of tuition contracts receivable and the accrued contract benefits liability as of June 30, 2015 is based on various actuarial assumptions. Key assumptions include a tuition inflation assumption for those attending public universities in South Carolina of 7%, which is based on the statutory limit on benefit increases for Program beneficiaries. The inflation assumption for all others of 8% is applicable to those who attend either private college or out-of-state college.

From October 1, 2012 through December 2013, the Program's targeted investment allocation was approximately 34% to equity, fixed income and alternative asset classes and 66% to a fixed income portfolio. The Program's fixed income portfolio follows an immunized, liability driven investment ("LDI") strategy, where the LDI investments are managed based on the cash flows needed to fund expected future liabilities. The LDI investments are structured in such a way that value increases/decreases in conjunction with increases /decreases in the value of liabilities due to changes in interest rates. As the Program approaches its projected asset depletion date in 2019, the allocation to LDI increases in order to reduce funded status volatility. As a result, the Program's LDI allocation increased to 80% in December 2013, 90% in November 2014 and 100% in February 2015.

Changes in long-term actuarial assumptions and actual experience can have a significant impact on the Program's projected assets and liabilities. The Program Manager, Treasurer and its investment consultant review the assumptions annually. The actuarial assumption for the long-term investment rate of return and discount rate is 2.2% annually, net of expenses. The rate decreased from 2.4% as of June 30, 2014. This change increased discounted future contract benefits by approximately \$1.1 million. There were no other significant changes in actuarial assumptions that impacted the calculation of discounted future contract contributions or contract benefits.

As discussed in Note 8 and Note 9 of the financial statements, the Program has a net deficit of (\$55.9) million. Each year, the Treasurer notifies the Assembly of the implications of the deficit on the ongoing operations of the Program, with various remedial actions for funding as reported in the Program's annual actuarial valuation. Additional funding requires approval of the Assembly.

If the State determines that the Program is no longer fiscally or actuarially sound, the State may discontinue the Program and cancel all tuition prepayment contracts. In this instance, the State will determine the level of refunds dependent upon available monies in the Program, as described in the Program's Master Agreement. In general, unused contributions shall be refunded, less certain administrative expenses, plus interest on these contributions from the date payment is made at the rate of at least 4% per annum.

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**Management's Discussion and Analysis (continued) (unaudited)**

Any act or undertaking of the Program shall not constitute a debt of the State or any agency, department, institution, or political subdivision, or a pledge of the full faith and credit of the State or any agency, department, institution, or political subdivision, but is payable solely from the Program. The Program deficit is also not an obligation of the Program Manager.

**Requests for Information**

The financial report is designed to provide a general overview of the Program's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Office of the State Treasurer, South Carolina Tuition Prepayment Program, P.O. Box 11778, Columbia, SC 29211.



## **Independent Auditor's Report**

To the Office of the State Treasurer of the State of South Carolina:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the South Carolina Tuition Prepayment Program, as of and for the year ended June 30, 2015, and the related notes to the financial statements, as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the South Carolina Tuition Prepayment Program as of June 30, 2015, and the changes in its financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.



### ***Emphasis of Matters***

As discussed in Note 1, the financial statements present only the South Carolina Tuition Prepayment Program administered by the Office of the State Treasurer, and do not purport to, and do not, present fairly the financial position of the State of South Carolina, or the Office of the South Carolina State Treasurer as of June 30, 2015, the changes in their financial positions, or, where applicable their cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Also, as discussed in Notes 8 and 9, the South Carolina Tuition Prepayment Program has a deficit as of June 30, 2015 of \$55.9 million. The amount of the reported deficit is highly dependent on the actuarial assumptions used to calculate the actuarial present value of future tuition benefit obligations. Our opinion is not modified with respect to these matters.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 1 – 5 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated September 29, 2015 on our consideration of the South Carolina Tuition Prepayment Program's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering South Carolina Tuition Prepayment Program's internal control over financial reporting and compliance.

*McGladrey LLP*

Boston, Massachusetts  
September 29, 2015

**State of South Carolina**  
**Office of the State Treasurer**  
**South Carolina Tuition Prepayment Program**  
**Statement of Net Position**  
**June 30, 2015**

**Assets**

Current assets	
Investments	\$ 90,581,517
Cash and cash equivalents	615,176
Receivables:	
Tuition contracts receivable	720,016
Accrued investment income	<u>475,009</u>
Total current assets	<u>92,391,718</u>
Noncurrent assets	
Tuition contracts receivable	<u>2,053,640</u>
Total noncurrent assets	<u>2,053,640</u>
Total assets	<u>94,445,358</u>

**Liabilities**

Current liabilities	
Accrued program management fees	68,934
Accrued contract benefits	<u>26,233,261</u>
Total current liabilities	<u>26,302,195</u>
Noncurrent liabilities	
Accrued contract benefits	<u>124,049,471</u>
Total noncurrent liabilities	<u>124,049,471</u>
Total liabilities	<u>150,351,666</u>
<b>Net position (deficit)</b>	<u><u>\$ (55,906,308)</u></u>

See accompanying Notes to Financial Statements.

**State of South Carolina**  
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**Statement of Revenues, Expenses and Changes in Net Position**  
**For the Year Ended June 30, 2015**

Operating revenues:	
Contract contributions	\$ 1,100,167
Decrease in actuarial value of future contract contributions	<u>(1,068,588)</u>
Total operating revenues	<u>31,579</u>
Operating expenses:	
Contract benefit payments	14,523,746
Decrease in actuarial value of future contract benefit payments	<u>(15,387,997)</u>
Total operating expenses	<u>(864,251)</u>
Operating income	<u>895,830</u>
Non-operating revenues (expenses):	
Income from investment securities	920,619
Program management fees	<u>(292,214)</u>
Total net non-operating revenues	<u>628,405</u>
Change in net position	<u>1,524,235</u>
Net position (deficit), July 1, 2014	<u>(57,430,543)</u>
Net position (deficit), June 30, 2015	<u><u>\$ (55,906,308)</u></u>

See accompanying Notes to Financial Statements.

**State of South Carolina**  
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**Statement of Cash Flows**  
**For the Year Ended June 30, 2015**

Cash flows from operating activities:	
Cash receipts from prepaid tuition contracts	\$ 1,100,167
Cash paid for tuition	(14,523,746)
Cash paid for program management services	<u>(300,720)</u>
Net cash used in operating activities	<u>(13,724,299)</u>
Cash flows from investing activities:	
Purchases of investment securities	(53,071,560)
Sales, paydowns and maturities of investment securities	60,498,376
Interest and dividends on investments	<u>2,087,198</u>
Net cash provided by investing activities	<u>9,514,014</u>
Net decrease in cash and cash equivalents	<u>(4,210,285)</u>
Cash and cash equivalents, July 1, 2014	<u>4,825,461</u>
Cash and cash equivalents, June 30, 2015	<u>\$ 615,176</u>
<b>Reconciliation of operating income to net cash used in operating activities:</b>	
Operating income	<u>\$ 895,830</u>
Adjustments to reconcile operating income to net cash used in operating activities:	
Decrease in tuition contracts receivable	1,068,588
Decrease in contract benefits payable	<u>(15,387,997)</u>
Total adjustments	<u>(14,319,409)</u>
Net cash used in operating activities	<u>\$ (13,423,579)</u>
<b>Supplemental disclosure of noncash investing transactions:</b>	
Net change in depreciation on investments	<u>\$ (3,129,785)</u>

See accompanying Notes to Financial Statements.

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**Notes to Financial Statements**  
**For the Year Ended June 30, 2015**

**Note 1. Organization**

The South Carolina Tuition Prepayment Program (the “Program”), part of the South Carolina College Investment Trust Fund (the “Trust Fund”), was established by the South Carolina General Assembly (the “Assembly”) in accordance with Section 529 of the Internal Revenue Code of 1986, as amended (the “Code”), and Chapter 4 of Title 59 of the South Carolina Code of Laws of 1976, as amended (the “SC Code”). The Program is intended to provide a tax-advantaged method to prepay future higher education expenses of designated beneficiaries at eligible educational institutions and has been designed to comply with the requirements for treatment as a “qualified tuition program” under the Code. The Office of the State Treasurer of South Carolina (the “Treasurer”) is responsible for administering the Program and selecting a Program Manager to provide overall program management services.

The Program was established to assist the citizens of South Carolina with the expense of college by providing an advanced payment program for tuition at a fixed and guaranteed level for public colleges and universities. Operations of the Program began in 1998 with the initial enrollment period commencing on September 14, 1998.

The Program’s last open enrollment period lasted from March 2006 through May 2006. Effective July 1, 2008, the Assembly closed the Program to new enrollment. Closing the Program to new enrollment did not affect existing participants in the Program and the Program remains in full operation. At June 30, 2015, contract holders continue to pay any amounts due, including monthly installments, penalties and fees, and the Program continues to pay all benefits due.

Effective October 1, 2012, Columbia Management Investment Advisers, LLC (“Columbia”) and Columbia Management Investment Distributors, Inc., (collectively the “Program Manager”), each a wholly-owned subsidiary of Ameriprise Financial, Inc., serve as the Program Manager. The Program Manager is responsible for the day-to-day operations of the Program, including providing certain investment management and administrative services to the Program. Prior to October 1, 2012, the Program was managed by the Treasurer.

The financial statements present only the South Carolina Tuition Prepayment Program administered by the State of South Carolina, Office of the State Treasurer, and do not purport to, and do not, present fairly the financial position of the State of South Carolina or the Office of the South Carolina State Treasurer as of June 30, 2015, and changes in their financial positions and cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America. As of June 30, 2015, the Program’s liabilities (primarily consisting of discounted future tuition payments) exceeded its assets by approximately \$55.9 million.

**Note 2. Significant Accounting Policies**

The financial statements of the Program have been prepared in conformity with accounting principles generally accepted in the United States of America (“GAAP”) as applied to governmental entities. The Governmental Accounting Standards Board (“GASB”) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The Program’s significant accounting policies are described below.

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**South Carolina Tuition Prepayment Program**  
**Notes to Financial Statements (continued)**  
**For the Year Ended June 30, 2015**

**Basis of Presentation**

The State of South Carolina reports the Program as a nonmajor enterprise fund in its Comprehensive Annual Financial Report. As an enterprise fund, the financial statements of the Program are presented on the flow of economic resources measurement focus and accrual basis accounting in conformity with GAAP. Under this method of accounting, revenues are recorded when earned and expenses are recorded when incurred, regardless of the timing of related cash flows. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs of providing services to the general public and others on a continuing basis be financed or recovered primarily through user charges.

Enterprise funds distinguish operating revenues and expenses from non-operating. Operating revenues and expenses generally result from providing services in connection with the enterprise fund's principal ongoing operations. The principal operating revenues and expenses relate to tuition contract contributions and tuition benefit payments. Activity related to investment activity (such as investment income, changes in the fair value of investments and program management fees) is reported as non-operating activity.

**Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires Program management to make estimates and assumptions that affect the reported amounts included in the financial statements and disclosure of contingent assets and liabilities at the date of the financial statements. Actual results could differ from those estimates.

**Cash and Cash Equivalents**

Cash includes cash in banks and interest bearing deposits with banks. Cash equivalents include short-term, highly liquid investments (three months or less until maturity) that are readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value. Such amounts include money market mutual funds.

**Investments**

Investment transactions are recorded on the trade date. Dividends are recorded on the ex-dividend date. Interest income is determined on an accrual basis.

**Investment Valuation**

Investments are valued on a daily basis at fair value. Fair value is defined by GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and External Investment Pools*, as "the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale." Investments in mutual funds (including money market funds) are valued at their respective net asset values and are determined as of the close of the New York Stock Exchange (generally 4:00 PM Eastern time) on the valuation date. Debt securities are generally valued by independent pricing services approved by Columbia based upon market transactions for normal, institutional-size trading units of similar securities. The services may use various pricing techniques which take into account appropriate factors such as yield, quality, coupon rate, maturity, type of issue, trading characteristics and other data, as well as broker quotes. Debt securities for which quotations are readily available may also be valued based upon an over-the-counter or exchange bid quotation.

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**Notes to Financial Statements (continued)**  
**For the Year Ended June 30, 2015**

**Tuition Contracts Receivable**

Tuition contracts receivable of the Program at the balance sheet date represents Program management's best estimate of the present value of future contract payments. The discount rate represents the assumed net investment yield and was 2.2% as of June 30, 2015.

**Accrued Contract Benefits**

The Program records accrued contract benefits at the actuarial present value of its future tuition obligation, which is adjusted for the effects of projected tuition and fee increases and termination of contracts. The tuition inflation assumption for those attending public universities in South Carolina of 7% is based on the statutory limit on tuition increases for Program beneficiaries. The inflation assumption for all others of 8% is applicable to those who attend either private college or out-of-state college. See Note 7 for the key actuarial assumptions used in the June 30, 2015 independent Actuarial Valuation.

**Income Taxes**

The Program intends to qualify each year as a qualified tuition program in accordance with Section 529 of the Code, which provides exemption from federal income tax. Under South Carolina state law, the Program will not pay a South Carolina franchise tax or other tax based on income. Therefore, no provision for federal or state income taxes has been recorded in accordance with the enabling legislation.

**Recent Accounting Pronouncements**

The GASB has issued the following standards that were effective during the current reporting period or will be effective in future periods:

In June 2012, the GASB issued GASB No. 68, *Accounting and Financial Reporting for Pensions*. GASB No. 68 replaces requirements of GASB Statements No. 27 and No. 50, related to pension plans administered through trusts or similar arrangements. The standard requires governments providing defined benefit pensions to recognize their long-term obligation for pension benefits as a liability, and to more comprehensively and comparably measure the annual costs of pension benefits. In addition, the standard adds revised and new note disclosures and required supplementary information. For the Program, the amendments in GASB No. 68 were effective for the year ended June 30, 2015. The adoption of this standard did not have a significant impact on the Program's financial statements.

In January 2013, the GASB issued GASB No. 69, *Government Combinations and Disposals of Government Obligations*. The standard establishes accounting and financial reporting standards related to government combinations and disposals of government operations. The term government combinations include a variety of transactions referred to as mergers, acquisitions, and transfers of operations. For the Program, the amendments in GASB No. 69 were effective for the year ended June 30, 2015. The adoption of this standard did not have a significant impact on the Program's financial statements.

In November 2013, the GASB issued GASB No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date (an amendment of GASB Statement No. 68)*. This Statement amends Statement 68 related to transition provisions for certain pension contributions made to defined benefit pension plans prior to implementation of Statement 68 by employers and nonemployer contributing entities. At the beginning of the

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period in which the provisions of Statement 68 are adopted, there may be circumstances in which it is not practical for a government to determine the amounts of all applicable deferred inflows of resources and deferred outflows of resources related to pensions. In such circumstances, the government should recognize a beginning deferred outflow of resources only for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability but before the start of the government's fiscal year. Additionally, in those circumstances, no beginning balances for other deferred outflows of resources and deferred inflows of resources related to pensions should be recognized. For the Program, the amendments in GASB No. 71 were effective for the year ended June 30, 2015. The adoption of this standard did not have a significant impact on the Program's financial statements.

In February, 2015, The GASB issued GASB No. 72, *Fair Value Measurement and Application*. This Statement establishes general principles for measuring fair value and standards of accounting and financial reporting for assets and liabilities measured at fair value. This Statement is effective for financial statement periods beginning after June 15, 2015. Program management has not determined the effect, if any, this Statement will have on its financial statements.

In June, 2015, The GASB issued GASB No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. Statement No. 73 addresses the accounting and financial reporting rules for pension plans and sponsoring employers that are not covered under Statement No. 67 and No. 68. Generally, the provisions of Statement No. 73 are effective for fiscal years beginning after June 15, 2015. Program management has not determined the effect, if any, this Statement will have on its financial statements.

In June, 2015, The GASB issued GASB No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. This Statement applies to Benefit Plans other than pension plans (OPEB) plans that administer benefits on behalf of governments through trusts that meet the GASB's specified criteria. It replaces GASB Statement No. 43 and requires more extensive note disclosures and required supplementary information (RSI) for both defined benefit and defined contribution OPEB plans. The provisions of Statement No. 74 are effective for plan fiscal years beginning after June 15, 2016. Program management has not determined the effect, if any, this Statement will have on its financial statements.

In June, 2015, The GASB issued GASB No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The Statement replaces the requirements of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions (OPEB)*. Among other things, Statement No. 75 requires governments to report a liability on the face of the financial statements for the OPEB that they provide and requires governments in all types of OPEB plans to present more extensive note disclosures and required supplementary information about their OPEB liabilities. This Statement is effective for fiscal years beginning after June 15, 2017. Program management has not determined the effect, if any, this Statement will have on its financial statements.

In June, 2015, The GASB issued GASB No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*, This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP from the four categories under GASB Statement No. 55, *The Hierarchy of Generally Accepted Accounting*



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*Principles for State and Local Governments.* The first category of authoritative GAAP consists of GASB Statements of Governmental Accounting Standards. The second category comprises GASB Technical Bulletins and Implementation Guides, as well as guidance from the AICPA that is cleared by the GASB. The Statement is effective for reporting periods beginning after June 15, 2015. Program management has not determined the effect, if any, this Statement will have on its financial statements.

In August, 2015, The GASB issued GASB No. 77, *Tax Abatement Disclosures*. This Statement requires state and local governments, for the first time, to disclose information about tax abatement agreements. It requires governments to disclose information about their own tax abatements separately from information about tax abatements that are entered into by other governments and reduce the reporting government's tax revenues. The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2015. Program management has not determined the effect, if any, this Statement will have on its financial statements.

**Note 3. Investments**

Pursuant to Section 59-4-30 of the SC Code, the Treasurer is responsible for developing and adopting the investment policies, guidelines and strategies for the Program. The Treasurer has adopted a Comprehensive Investment Plan ("CIP") for the Program, which shall be followed by the Treasurer, Program Manager and any advisor engaged by the Treasurer to provide advice and monitor the Program. The current CIP was adopted on October 1, 2012, and has since been amended.

The CIP is intended to:

- Articulate the objectives of the Program and set forth in writing the expectations, objectives and guidelines for the investment of Program assets;
- Formulate policies regarding permitted investments, benchmarks and asset allocation strategies;
- Establish the criteria and procedures for selecting investments available to the Program Manager;
- Identify roles of specific entities having fiduciary responsibility to the Program;
- Establish guidelines, consistent with separate monitoring procedures, for monitoring investment risk and evaluating investment performance; and
- Provide for an annual investment review of the Program.

All assets of the Program must be invested in a manner that meets the requirements of the CIP. Under the CIP, the assets of the Program shall be invested in various individual investments for each specified asset classification.

The investment objectives of the Program assets are to:

- Strive to achieve an investment rate of return and appropriate risk level in order to maximize the life of the Program.
- Invest in a manner which is appropriate and prudent for the Program.
- Reasonably anticipate liquidity needs of the Program.

The Treasurer is responsible for monitoring and operating the Program in compliance with the Code, the SC Code and the CIP. The Treasurer is also generally responsible for establishing investment policies; approving or disapproving of investments annually or otherwise, as needed; establishing criteria for selecting investments, asset

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classes and advisors; reviewing and approving investment proposals by the Program Manager and approving procedures for monitoring investment performance and contractual obligations.

The Treasurer has also developed a written investment monitoring program with regard to investment and compliance matters (“Monitoring Program”), dated October 1, 2012 and has since been amended.

The Treasurer has retained an investment consultant to assist with the CIP and Monitoring Program, providing general advice and recommendations on matters including, but not limited to, investment personnel, investment performance, investment strategy and objectives and Program investment and asset class changes.

Unless otherwise limited by the CIP, the Program’s investments may include securities authorized by Section 11-9-660 of the SC Code:

- Equity securities of a corporation that is registered on a national securities exchange or quoted through the National Association of Securities Dealers Automatic Quotations system or similar services;
- Securities issued by an investment company registered under the Investment Company Act of 1940 (“Underlying Funds”);
- Obligations of the United States, its agencies and instrumentalities;
- Obligations issued or unconditionally guaranteed by the International Bank for Reconstruction and Development, the African Development Bank and the Asian Development Bank;
- Obligations of a corporation, state or political subdivision denominated in U.S. dollars, provided that the obligation bears an investment grade rating from at least two nationally recognized rating services (“Rating Agency”);
- Certificates of deposit;
- Repurchase agreements; and
- Guaranteed investment contracts issued by a domestic or foreign insurance company or other financial institution, whose long-term unsecured debt rating bears the two highest ratings of at least two Rating Agencies.
- For avoidance of doubt, collateralized mortgage obligations (“CMO’s”) are not authorized investments under Section 11-9-660 of the SC Code: therefore, investments in CMO’s are prohibited.

At June 30, 2015, the Program’s CIP benchmark was a custom blend (80% Barclays Credit 1-5 Year Index, 10% Barclays Treasury Credit 1-5 Year Index and 10% Merrill Lynch 3 Month Treasury Index).

As of June 30, 2015, the Program’s assets were deployed in a mix of fixed income investments and cash and equivalents, as shown in the table below:

<b>Asset Class</b>	<b>Investment Type</b>	<b>Fair Value (\$)</b>
Immunized Fixed Income	Cash and equivalents	\$ 615,176
	Corporate Bonds	60,173,047
	Government/Treasury	30,408,470
		<u>\$91,196,693</u>

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Under the Monitoring Program, the Immunized Fixed Income investments are monitored based on sector allocation, duration, yield to maturity and average credit rating.

**Foreign Securities Risk**

There are certain additional risks involved when investing in foreign securities that are not inherent with investments in domestic securities. These risks may involve foreign currency exchange rate fluctuations, adverse political and economic developments and the possible prevention of currency exchange or other foreign governmental laws or restrictions. In addition, the liquidity of foreign securities may be more limited than that of domestic securities. At June 30, 2015, 14.8% of the fair value of the Program were invested in securities whose identified country of risk was outside the United States of America. All foreign securities were denominated in United States Dollars at June 30, 2015.

**Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Program will not be able to recover deposits that are in the possession of an outside party. The State's policy, by law, requires all banks or savings and loan associations that receive State funds deposited by the Treasurer, to secure the deposits by deposit insurance, surety bonds, collateral securities, or letters of credit to protect the State against any loss. The Program has no formal policy that would further limit the requirements under State law. As of June 30, 2015, the Program's deposits were covered by federal depository insurance and not exposed to custodial credit risk.

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Program will not be able to recover the value of its investments that are in the possession of an outside party. Investment securities are exposed to custodial credit risk if the securities are not registered in the Program's name. However, all Program investments are marked to indicate ownership by the Program and to the extent possible, registered in the name of the Program. Investments are held by the Bank of New York Mellon (the Program's custodian) and third party transfer agents or registrars (for money market funds) in the Program's name.

**Interest Rate Risk and Credit Risk**

Effective February 2015, the Program invests in fixed income securities (the "Immunized Fixed Income Portfolio"). Investing in fixed income securities may involve certain risks, including the credit quality of individual issuers, possible prepayments, market or economic developments and yields and price fluctuations due to changes in interest rates.

Interest rate risk is the risk that changes in interest rates of debt investments will adversely impact the fair value of those investments. The Program has a formal monitoring policy intended to limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The Program follows an immunized, liability driven investment strategy, where the Immunized Fixed Income Portfolio is managed based on the cash flows needed to fund expected future liabilities. The Immunized Fixed Income Portfolio's investments are structured in such a way that value increases/decreases in conjunction with increases /decreases in the value of liabilities due to changes in interest rates. The Immunized Fixed Income Portfolio is managed to a duration within 0.5 years (plus or minus) of Program liabilities.

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The following table provides weighted average maturity (“WAM”) and duration for each investment type held by the Immunized Fixed Income Portfolio (other than cash and equivalents) as of June 30, 2015.

	<u>Fair Value</u>	<u>WAM (Years)</u>	<u>Duration (Years)</u>
Corporate Bonds	\$60,173,047	2.5	2.3
U.S. Government Agency	4,025,532	3.0	2.3
Treasury	26,382,938	2.4	2.4
Total	<u>\$90,581,517</u>	<u>2.5</u>	<u>2.3</u>

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Program has a formal monitoring policy for credit risk exposure, whereby the average credit rating of the Immunized Fixed Income Portfolio must be AA- or greater. The Immunized Fixed Income Portfolio’s authorized investments must bear an investment grade rating from at least two nationally recognized rating services (i.e. Moody’s, S&P and Fitch). For purposes of determining the average credit rating, the Program uses the middle of the Moody’s, S&P and Fitch ratings. When only two ratings are available, the lower rating is used. U.S. Treasury issues are explicitly guaranteed by the U.S. government, not subject to credit risk and under the monitoring policy, considered to have a rating of AAA.

The following table sets forth the credit quality breakdown of the Immunized Fixed Income Portfolio’s corporate bonds and U.S. government agency securities, using the lowest available credit rating:

	<u>AAA</u>	<u>AA</u>	<u>A</u>	<u>BBB</u>	<u>BB</u>
Immunized Fixed Income Portfolio:					
Corporate Bonds	\$999,378	\$ 7,662,799	\$30,467,075	\$20,039,526	\$1,004,270
U.S. Government Agency	—	4,025,532	—	—	—
Total	<u>\$999,378</u>	<u>\$11,688,331</u>	<u>\$30,467,075</u>	<u>\$20,039,526</u>	<u>\$1,004,270</u>

**Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the Program’s investments with a single issuer. The Program does not have a policy to limit concentrations of credit risk. At June 30, 2015, the only issuer which represents more than 5% of the Program’s investments is the United States Treasury (29.1% of fair value). However, Treasury securities are backed by the full faith and credit of the United States government and therefore not subject to credit risk.

**Note 4. Related Party Transactions**

**Program Management Fee**

The Treasurer has entered into a contract with Columbia to serve as Program Manager, pursuant to which the Program Manager provides program management and investment advisory services to the Program. For its services, the Program pays Columbia a monthly fee, equal to an annual rate of 0.30% of the daily value of the

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Program's assets (excluding tuition contracts receivable). The Program Management fee is reflected in the Statement of Revenues, Expenses, and Changes in Net Position, while the accrued expense is included in the Statement of Net Position.

**Other Expenses**

Other than the Program Management fee described above, there are no other operating fees or expenses charged or allocated directly to the Program. Columbia (out of its Program Management fee) pays certain expenses on behalf of the Program, including, but not limited to, investment services, recordkeeping, actuarial, audit and legal. In addition, expenses of the Treasurer are not allocated to the Program.

**Note 5. Tuition Contracts Receivable**

The future tuition contract receipts are actuarially calculated based on the present value of future receipts and projected investment performance, assumed to be 2.2% annually, net of expenses.

The total actuarial present value of future tuition contracts receivable is \$2,773,656. Current tuition contract payments of \$720,016 represent payments that are expected to be received within a year from June 30, 2015. Noncurrent tuition contract payments of \$2,053,640 represent payments that are expected to be received more than a year after June 30, 2015.

**Note 6. Accrued Contract Benefits**

The accrued contract benefits represent Program management's estimate of the present value of the estimated tuition payments to be made in future years. As the Program is closed to new contracts, the estimate is determined based on a closed group projection for existing contracts. Accrued contract benefits is actuarially calculated by projecting tuition costs and fee increases at the assumed annual rate of increase and then calculating the expected present value of benefit payments based on the discount rate assumption and outstanding contracts.

The total actuarial present value of accrued contract benefits liability of \$150,282,732 as of June 30, 2015, was based on the remaining provision for contract benefits since inception of the Program. Current liabilities of \$26,233,261 represent obligations that will become due within a year from June 30, 2015. Noncurrent liabilities of \$124,049,471 represent obligations and expenses that will become due more than a year after June 30, 2015.

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**Note 7. Actuarial Data**

Total tuition contracts receivable	\$ 2,773,656
Total accrued contract benefits	\$150,282,732
Funded ratio	62.8%
Actuarial valuation date	June 30, 2015
Assumed net investment return and discount rate	2.2%
Rate of tuition increases:	
Attending South Carolina public universities	7.0%
All others	8.0%
Bias load*	3.0%

\* The bias load assumption accounts for Program enrollment at institutions that are more expensive than the weighted average tuition.

**Note 8. Program Net Position (Deficit)**

As of June 30, 2015, the Program has a net deficit (total liabilities in excess of total assets) of (\$55,906,308). The table below details a reconciliation of the deficit in the actuarial valuation to the Statement of Net Position as of June 30, 2015:

Unfunded liability per actuarial valuation	\$(55,910,003)
Other accrued income	3,695
Net deficit per Statement of Net Position	<u>\$(55,906,308)</u>

**Note 9. Program Risks**

As discussed in Note 8, the Program has a net deficit of (\$55,906,308) as of June 30, 2015. Each year, the Treasurer notifies the Assembly of the implications of the deficit on the ongoing operations of the Program, with various remedial actions for funding as reported in the Program's annual actuarial valuation. In the event that remedial actions are not taken by the Assembly, the Program is projected to run out of assets in the fiscal year beginning on July 1, 2019.

If the State determines that the Program is no longer fiscally or actuarially sound, the State may discontinue the Program and cancel all tuition prepayment contracts. In this instance, the State will determine the level of refunds dependent upon available monies in the Program, as described in the Program's Master Agreement. In general, unused contributions shall be refunded, less certain administrative expenses, plus interest on these contributions from the date payment is made at the rate of at least 4% per annum.

Any act or undertaking of the Program shall not constitute a debt of the State or any agency, department, institution, or political subdivision, or a pledge of the full faith and credit of the State or any agency, department,

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institution, or political subdivision, but is payable solely from the Program. The Program deficit is also not an obligation of the Program Manager.

**Note 10. Subsequent Events**

The Program has evaluated the events and transactions that have occurred through the date the financial statements were issued. There were no additional items requiring adjustment of the financial statements or additional disclosure.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL  
CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON  
AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Office of the State Treasurer of the State of South Carolina:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the South Carolina Tuition Prepayment Program, as of and for the year ended June 30, 2015, and the related notes to the financial statements, and have issued our report thereon dated September 29, 2015. The report contains an emphasis of matters paragraph which states "as further discussed in Notes 8 and 9, the South Carolina Tuition Prepayment Program has a deficit as of June 30, 2015 of \$55.9 million. The amount of the reported deficit is highly dependent on the actuarial assumptions used to calculate the actuarial present value of future tuition benefit obligations. Our opinion is not modified with respect to these matters."

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the South Carolina Tuition Prepayment Program's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the South Carolina Tuition Prepayment Program's internal control. Accordingly, we do not express an opinion on the effectiveness of the South Carolina Tuition Prepayment Program's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the South Carolina Tuition Prepayment Program's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an



opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*McGladrey LLP*

Boston, Massachusetts  
September 29, 2015