

South Carolina Office of the State Treasurer

Report on Financial Statements

*For the Fiscal Year Ended June 30, 2025*



December 10, 2025

The Honorable Curtis M. Loftis, Jr., State Treasurer  
State of South Carolina  
Columbia, South Carolina

This report on the audit of the financial statements of the South Carolina Office of the State Treasurer for the fiscal year ended June 30, 2025, was issued by The Hobbs Group, PA, Certified Public Accountants, under contract with the South Carolina Office of the State Auditor.

If you have any questions regarding this report, please let us know.

Respectfully submitted,

Sue F. Moss, CPA  
Interim State Auditor

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## INDEPENDENT AUDITORS' REPORT

The Honorable Curtis M. Loftis, Jr.  
South Carolina Office of the State Treasurer  
and  
Ms. Sue F. Moss, CPA  
Interim State Auditor  
South Carolina Office of the State Auditor  
Columbia, South Carolina

### REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

#### *Opinions*

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of South Carolina Office of the State Treasurer (the "Office"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Office's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Office, as of June 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Office and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

The Office's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Office's ability to continue as a going concern for twelve months beyond the financial statement issuance date, including any currently known information that may raise substantial doubt shortly thereafter.

### *Auditor's Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Office's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### *Emphasis of Matters*

#### *Change in Accounting Principle*

As discussed in Note 17 to the financial statements, in fiscal year 2025, the Office adopted new accounting guidance GASB Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to these matters.

### *Reporting Entity*

As described in Note 1.A., the accompanying financial statements of the Office are intended to present the financial position and the respective changes in financial position of certain governmental activities and fiduciary funds comprising the reporting entity as defined by the Office. The accompanying financial statements exclude the South Carolina Tuition Prepayment Program, South Carolina Future Scholar 529 College Savings Plan, South Carolina Tobacco Settlement Revenue Management Authority, and South Carolina Local Government Investment Pool (the “Related Entities”), and all debt service transactions related to obligations of the State of South Carolina, its agencies, departments, and political subdivisions. They do not purport to, and do not present fairly, the financial position of the State of South Carolina as of June 30, 2025 and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management’s discussion and analysis, budgetary comparison schedules, schedule of the proportionate share of the net pension liability, schedule of pension contributions, schedule of proportionate share of the net OPEB liability, and schedule of OPEB contributions as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Reporting Required by Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2025 on our consideration of the Office’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Office’s internal control over financial reporting and compliance.

Columbia, South Carolina  
December 10, 2025

*The Heller Group, P.A.*

South Carolina Office of the State Treasurer  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2025

Management's Discussion and Analysis ("MD&A") of the South Carolina Office of the State Treasurer (the "Office") provides an overview of the Office's financial activities for the fiscal year ended June 30, 2025.

## **FINANCIAL HIGHLIGHTS**

The Office prepared its financial statements on the Generally Accepted Accounting Principles ("GAAP") basis and follows pronouncements from the Governmental Accounting Standards Board ("GASB").

These financial statements do not include the transactions or balances from the South Carolina Tuition Prepayment Program, South Carolina Future Scholar 529 College Savings Plan, South Carolina Tobacco Settlement Revenue Management Authority, or South Carolina Local Government Investment Pool (the "Related Entities") and all debt service transactions related to obligations of the State of South Carolina (the "State"), its agencies, departments, and political subdivisions. The financial statements of the Related Entities were audited by other auditors as of and for the fiscal year ended June 30, 2025.

As of and for the fiscal year ended June 30, 2025:

- The Office's total net deficit decreased by \$312,441, and its liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources (net deficit) by \$19,528,784.
- The Office received \$388,385,711 in appropriations from the State, substantially all of which was disbursed for general operations, student loans, and aid to subdivisions.
- The Office held \$2,874,908,596 of cash in a custodial capacity.

## **USING THESE AUDITED FINANCIAL STATEMENTS**

The audited basic financial statements presented in this document include both government-wide and fund financial statements.

### **Government-wide Financial Statements:**

Government-wide financial statements include a Statement of Net Position and a Statement of Activities. These financial statements display information about the Office as a whole. The government-wide financial statements of the Office are presented on the accrual basis of accounting and provide short-term and long-term information about the Office. The residual measure of the government is net position (deficit) and represents assets and deferred outflows of resources that are greater (less) than liabilities and deferred inflows of resources.

### **Fund Financial Statements:**

The fund financial statements include the Governmental Funds Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances. The governmental fund financial statements are presented on the modified accrual basis of accounting which focuses on the near-term inflows and outflows of resources available for expenditure for the current fiscal year.

The Office provides banking and investment services for state agencies. The assets held by the Office on behalf of the State and local governments are reported in the Fiduciary Funds along with amounts held in trust for private purposes. The Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position are presented on the accrual basis of accounting.

South Carolina Office of the State Treasurer  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2025

**Statement of Net Position and Statement of Activities:**

The Statement of Net Position provides a summary of the Office's financial condition at June 30, 2025 and reports all assets and liabilities using the accrual basis of accounting. The Statement of Activities reports the revenues and expenses for the fiscal year ended June 30, 2025 using the accrual basis of accounting.

SOUTH CAROLINA OFFICE OF THE STATE TREASURER  
STATEMENT OF NET POSITION

	2025	2024
Current Assets	\$ 932,577	\$ 2,546,603
Noncurrent Assets	1,226,455	66,851
Total Assets	2,159,032	2,613,454
Deferred Outflows of Resources	4,832,609	4,091,561
Current Liabilities	690,727	2,277,101
Noncurrent Liabilities	21,346,078	18,926,035
Total Liabilities	22,036,805	21,203,136
Deferred Inflows of Resources	4,483,620	4,643,397
Net Investment in Capital Assets	(281,618)	2,322
Restricted Net Position	597,819	414,385
Unrestricted Net Deficit	(19,844,985)	(19,558,225)
Total Net Deficit	\$ (19,528,784)	\$ (19,141,518)

For the fiscal year ended June 30, 2025, current assets decreased by \$1,614,026 primarily due reductions in cash on hand at June 30, 2025 as compared to June 30, 2024. Current liabilities decreased by \$1,586,374 similarly driven by the utilization of cash balances to settle current liabilities. Noncurrent liabilities increased by \$2,420,043 due to increases in the Office's OPEB and compensated absences liabilities.



South Carolina Office of the State Treasurer  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2025

**Statement of Net Position and Statement of Activities (Continued):**

SOUTH CAROLINA OFFICE OF THE STATE TREASURER  
STATEMENT OF ACTIVITIES

	2025	2024
Expenses		
Personnel Services	\$ 9,293,031	\$ 8,663,035
Travel	36,055	40,094
Supplies and Materials	284,687	271,271
Contracted Services	1,992,346	2,708,221
Depreciation and Amortization	506,347	280,096
Student Loans – Student Loan Corporation	5,336,744	5,033,131
Short-term Rent Expense	591,757	325,430
Interest Expense	120,122	8,824
Aid to Subdivisions	378,380,508	332,463,312
Total Expenses	396,541,597	349,793,414
General Revenues		
State Appropriations	388,385,711	341,892,487
Fines and Penalties	98,305	98,184
Investment Management Fees	3,294,542	2,830,662
Revenue from Other State Agencies	6,960,566	6,473,397
Total General Revenues	398,739,124	351,294,730
Transfers		
Remission to State General Fund	(1,885,086)	(1,871,061)
Total General Revenues and Transfers	396,854,038	349,423,669
Change in Net Deficit	312,441	(369,745)
Net Deficit, July 1*	(19,841,225)	(18,771,773)
Net Deficit, June 30	\$ (19,528,784)	\$ (19,141,518)

\* Beginning net deficit as of July 1, 2024 has been restated as further discussed in Note 17. As a result, ending net deficit at June 30, 2024 does not agree to the beginning balance as of July 1, 2024.

General revenues of the Office are largely dependent upon appropriations from the State Legislature. For the fiscal year ended June 30, 2025, appropriations for aid to subdivisions were increased overall. As a result, State Appropriations revenues increased by \$46,493,224 as compared to the fiscal year ended June 30, 2024. Expenditures for aid to subdivisions increased from the fiscal year ended June 30, 2024 as a result of the increased State appropriations that were received by the Office.

South Carolina Office of the State Treasurer  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2025

**Statement of Net Position and Statement of Activities (Continued):**

The Office received \$388,385,711 in appropriations from the State Legislature. These appropriations were spent for three purposes. The amount of \$2,591,373 was spent primarily on the operations of the Office. The amount of \$378,380,508 was disbursed as aid to various governmental subdivisions throughout the State. The amount of \$5,336,744 was spent on student loans and \$192,000 was spent on short-term software based information technology assets. This resulted in \$1,885,086 of appropriations unspent, which were remitted to the State General Fund.

**Capital, Intangible Right-of-Use, and Software Based Information Technology Assets ("SBITA"):**

There were \$1,665,951 of capital, intangible right-of-use, and SBITA asset additions during the fiscal year ended June 30, 2025. Depreciation expense was \$4,481 for the fiscal year ended June 30, 2025. Amortization expense associated with lease related intangible right-of-use assets, was \$68,644 for the fiscal year ended June 30, 2025. Lastly, SBITA assets reported associated amortization expense of \$433,222.

**Noncurrent Liabilities:**

The Office's noncurrent liabilities consist of lease and SBITA liabilities, compensated absences, and its proportionate share of the State of South Carolina's net pension and net OPEB liabilities related to the South Carolina Retirement System ("SCRS"). The Office entered into a new lease agreement and a new SBITA resulting in additional liabilities of \$162,710 and \$1,491,110, respectively. The Office made principal payments on its lease liabilities and SBITA liabilities of \$67,773 and \$142,503, respectively. The compensated absences liability includes accrued annual leave earned for which employees are entitled to paid time off or payment at termination. The net change in compensated absences was a decrease from \$1,619,393 at June 30, 2024 to \$1,526,414 at June 30, 2025.

The Office's net pension liability has been recorded in accordance with GASB Statement No. 68 and represents the Office's share of the State's net pension liability related to the SCRS. The net pension liability as of June 30, 2024 was \$10,688,573 and at June 30, 2025, it had decreased to \$10,018,452. The decrease is due to the underlying activity of the pension investments, related actuarial assumptions, and proportion of the Office to the State's pension plan participants. GASB Statement No. 68 does not affect the Office's required contributions to the net pension liability. See Note 9 to the financial statements for additional information regarding the Office's pension plan.

The Office is also required to record its proportionate share of the net OPEB liability in accordance with GASB Statement No. 75 and represents the Office's share of the State's net OPEB liability related to the State's Retiree Health Insurance Trust Fund. The net OPEB liability as of June 30, 2024 was \$7,398,130 and increased to \$8,644,510 at June 30, 2025, also due to the activity of the OPEB investments and related actuarial assumptions. See Note 10 to the financial statements for additional information regarding the Office's OPEB plan.

**Fund Highlights:**

**Governmental Funds**

The focus of the Office's governmental funds is to provide information regarding actual inflows and outflows of spendable resources. The General Fund is the chief operating fund of the Office. The General Fund's operating revenues are provided through appropriations from the State Legislature. Revenues are not budgeted by the Office; therefore, expenditures are typically matched with appropriations so long as expenditures do not exceed budgeted appropriations.

South Carolina Office of the State Treasurer  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2025

**Fund Highlights (Continued):**

There are two major special revenue funds: the Aid to Subdivisions Fund and the State Treasurer's Office Earmarked Fund. The Aid to Subdivisions Fund distributes funds to various political subdivisions of the State based on amounts budgeted by the State. There was a surplus of \$1,885,086 in State appropriations in the Aid to Subdivisions Fund that were not distributed during the fiscal year ended June 30, 2025. Of this surplus, all was remitted back to the State General Fund after the end of the fiscal year, resulting in no change in fund balance and an ending fund balance of \$0. The State Treasurer's Office Earmarked Fund accounts for revenues and transfers of appropriations earmarked for specific Office operations. As required by the earmark provisions, these amounts can only be spent on specific operational expenditures of the Office, and therefore, the remaining fund balance is considered restricted. Revenues exceeded expenditures by \$183,434 during the fiscal year ended June 30, 2025 resulting in an ending fund balance of \$597,819.

**Budget Highlights:**

The State's Annual Appropriations Act, its legally adopted budget, does not present budgets by GAAP fund; instead, it presents program-level budgets for the following two funds:

*General Funds* – These funds are general operating funds. The resources in the funds are primarily taxes. The State expends General Funds to provide traditional State government services.

*Total Funds* – The Total Funds column in the Appropriations Act includes all budgeted resources. Amounts in this column include General Funds as well as most, but not all, federal and department-generated resources. Total Funds include portions of certain proprietary and capital project fund activities as well as most special revenue activities, but exclude the pension trust funds and some other fiduciary fund activities.

Amounts obtained by subtracting the General Funds column in the Appropriations Act from the Total Funds column in the Appropriations Act are referred to as *Other Budgeted Funds*.

The Office's budget for E160 General Funds was originally \$2,524,983 for the fiscal year ended June 30, 2025. This compares to a final budgeted amount of \$2,591,373. Actual expenditures, on the budgetary basis, totaled \$2,591,373. These actual expenditures were in line with the final budgeted amount.

The Office's budget for E160 Other Budgetary Funds was originally \$11,326,809 for the fiscal year ended June 30, 2025. This compares to a final budgeted amount of \$17,045,552. The increase in the final budgeted amount was primarily due to additional appropriations for student loan payments to the South Carolina Student Loan Corporation in the budgeted amount of \$5,336,744. Actual expenditures, on the budgetary basis, totaled \$15,658,142. These actual expenditures were under budget by \$1,387,411 due to personnel service and other operating expenditures being less than budgeted.

The Office's budget for X220 General Funds was originally \$332,763,225 for the fiscal year ended June 30, 2025. This compares to a final budgeted amount of \$380,265,594. The primary reason for the increase from the original to final budgeted amount was an increase in amounts budgeted to be distributed as aid to various subdivisions as well as for miscellaneous operations. Actual expenditures, on the budgetary basis, totaled \$378,380,508. These actual expenditures were \$1,885,086 less than the final budgeted amount. The Office's Aid to Subdivisions Fund only receives General Fund appropriations. Therefore, amounts are not budgeted for X220 Other Budgetary Funds.

South Carolina Office of the State Treasurer  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2025

This MD&A is designed to provide a general overview of the Office's finances for all of the State's citizens, taxpayers, customers, investors, and creditors. This financial report seeks to demonstrate the Office's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

South Carolina Office of the State Treasurer  
1200 Senate Street, Suite 214  
Wade Hampton Office Building  
Columbia, South Carolina 29201

South Carolina Office of the State Treasurer  
Statement of Net Position  
June 30, 2025

**Assets**

Current Assets:

Cash	\$ 931,138
Accounts Receivable	1,439
Total Current Assets	<u>932,577</u>

Noncurrent Assets:

Right-of-Use Lease Assets, Net	135,241
SBITA Assets, Net	1,076,913
Capital Assets, Net	14,301
Total Assets	<u>2,159,032</u>

**Deferred Outflows of Resources**

Deferred Outflows of Resources Related to Pensions	1,772,733
Deferred Outflows of Resources Related to OPEB	3,059,876
Total Deferred Outflows of Resources	<u>\$ 4,832,609</u>

*continued*

*The notes to the financial statements are an integral part of these financial statements.*

South Carolina Office of the State Treasurer  
Statement of Net Position (Continued)  
June 30, 2025

**Liabilities**

Current Liabilities:

Accounts Payable	\$	339,356
Leases Liabilities, Current		57,287
SBITA Liabilities, Current		152,127
Compensated Absences, Current		141,957
Total Current Liabilities		690,727

Noncurrent Liabilities:

Net Pension Liability		10,018,452
Net OPEB Liability		8,644,510
Leases Liabilities, Net of Current Portion		81,934
SBITA Liabilities, Net of Current Portion		1,216,725
Compensated Absences, Net of Current Portion		1,384,457
Total Noncurrent Liabilities		21,346,078
Total Liabilities		22,036,805

**Deferred Inflows of Resources**

Deferred Inflows of Resources Related to Pensions		751,922
Deferred Inflows of Resources Related to OPEB		3,731,698
Total Deferred Inflows of Resources		4,483,620

**Net Deficit**

Net Investment in Capital Assets		(281,618)
Restricted		597,819
Unrestricted		(19,844,985)
Total Net Deficit	\$	(19,528,784)

*The notes to the financial statements are an integral part of these financial statements.*

South Carolina Office of the State Treasurer  
Statement of Activities  
For the Fiscal Year Ended June 30, 2025

**Expenses**

Personnel Services	\$ 9,293,031
Travel	36,055
Supplies and Materials	284,687
Contracted Services	1,992,346
Student Loans – Student Loan Corporation	5,336,744
Short-term Rent Expense	591,757
Interest Expense	120,122
Depreciation and Amortization	506,347
Aid to Subdivisions	<u>378,380,508</u>
Total Expenses	<u>396,541,597</u>

**General Revenues**

State Appropriations	388,385,711
Fines and Penalties	98,305
Investment Management Fees	3,294,542
Revenue from Other State Agencies	<u>6,960,566</u>
Total General Revenues	<u>398,739,124</u>

**Transfers**

Remission to State General Fund	<u>(1,885,086)</u>
Total General Revenues and Transfers	<u>396,854,038</u>

Change in Net Deficit	312,441
Net Deficit, July 1, 2024, as originally reported	(19,141,518)
Restatement - Implementation of GASB 101	<u>(699,707)</u>
Net Deficit, July 1, 2024, as restated	<u>(19,841,225)</u>
Net Deficit, June 30, 2025	<u><u>\$ (19,528,784)</u></u>

*The notes to the financial statements are an integral part of these financial statements.*

South Carolina Office of the State Treasurer  
Balance Sheet  
Governmental Funds  
June 30, 2025

	<u>General Fund</u>	<u>Aid to Subdivisions Fund</u>	<u>State Treasurer's Office Earmarked Fund</u>	<u>Total Governmental Funds</u>
<b>Assets</b>				
Cash	\$ 12,661	\$ -	\$ 918,477	\$ 931,138
Accounts receivable	-	-	1,439	1,439
Total Assets	<u>\$ 12,661</u>	<u>\$ -</u>	<u>\$ 919,916</u>	<u>\$ 932,577</u>
<b>Liabilities</b>				
Accounts Payable	\$ 17,259	\$ -	\$ 322,097	\$ 339,356
Total Liabilities	<u>17,259</u>	<u>-</u>	<u>322,097</u>	<u>339,356</u>
<b>Fund Balances</b>				
Restricted:				
State Provisos	-	-	597,819	597,819
Unassigned	(4,598)	-	-	(4,598)
Total Fund Balances	<u>(4,598)</u>	<u>-</u>	<u>597,819</u>	<u>593,221</u>
Total Liabilities and Fund Balances	<u>\$ 12,661</u>	<u>\$ -</u>	<u>\$ 919,916</u>	<u>\$ 932,577</u>

*The notes to the financial statements are an integral part of these financial statements.*



South Carolina Office of the State Treasurer  
Reconciliation of the Balance Sheet of Governmental Funds  
to the Statement of Net Position  
June 30, 2025

Total fund balance, governmental funds	\$	593,221
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital, and right-of-use assets used in governmental activities are not current financial resources and therefore are not reported in the fund financial statements, but are reported in the governmental activities on the statement of net position. This amount reflects gross capital and right-of-use assets of \$535,736 net of accumulated depreciation and amortization of \$386,194.		149,542
SBITA assets used in governmental activities are not current financial resources and therefore are not reported in the fund financial statements, but are reported in the governmental activities on the statement of net position. This amount reflects gross SBITA assets of \$1,491,110 net of accumulated amortization of \$414,197.		1,076,913
The net pension and net OPEB liabilities and related deferred outflows and inflows of resources are not due and payable in the current year and are not included in the fund financial statements but are included in the governmental activities on the Statement of Net Position.		
Net pension liability		(10,018,452)
Deferred outflows of resources related to pensions		1,772,733
Deferred inflows of resources related to pensions		(751,922)
Net OPEB liability		(8,644,510)
Deferred outflows of resources related to OPEB		3,059,876
Deferred inflows of resources related to OPEB		(3,731,698)
Lease liabilities are not due and payable in the current year and are not included in the fund statements.		(139,221)
SBITA liabilities are not due and payable in the current year and are not included in the fund statements.		(1,368,852)
Compensated absences are not due and payable in the current period and are not included in the fund financial statements but are included in the governmental activities on the Statement of Net Position.		(1,526,414)
Net deficit of governmental activities on the Statement of Net Position	\$	<u><u>(19,528,784)</u></u>

*The notes to the financial statements are an integral part of these financial statements.*

South Carolina Office of the State Treasurer  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
For the Fiscal Year Ended June 30, 2025

	<u>General Fund</u>	<u>Aid to Subdivisions Fund</u>	<u>State Treasurer's Office Earmarked Fund</u>	<u>Total Governmental Funds</u>
<b>Revenues</b>				
State Appropriations	\$ 2,591,373	\$ 380,265,594	\$ 5,528,744	\$ 388,385,711
Fines and Penalties	—	—	98,305	98,305
Investment Management Fees	—	—	3,294,542	3,294,542
Revenue from Other State Agencies	—	—	6,960,566	6,960,566
Total Revenues	<u>2,591,373</u>	<u>380,265,594</u>	<u>15,882,157</u>	<u>398,739,124</u>
<b>Expenditures</b>				
Personnel Services	2,324,619	—	7,385,957	9,710,576
Travel	10,448	—	25,607	36,055
Supplies and Materials	53,039	—	231,648	284,687
Contracted Services	153,775	—	1,838,571	1,992,346
Capital Outlay	—	—	12,131	12,131
Debt Service, Principal	6,638	—	203,638	210,276
Debt Service, Interest	333	—	119,789	120,122
Student Loans – Student Loan Corporation	—	—	5,336,744	5,336,744
Short-term Rent Expense	47,119	—	544,638	591,757
Aid to Subdivisions	—	378,380,508	—	378,380,508
Total Expenditures	<u>2,595,971</u>	<u>378,380,508</u>	<u>15,698,723</u>	<u>396,675,202</u>
Revenues Over (Under) Expenditures	<u>(4,598)</u>	<u>1,885,086</u>	<u>183,434</u>	<u>2,063,922</u>
<b>Other Financing Uses</b>				
Remission to State General Fund	—	(1,885,086)	—	(1,885,086)
Total Other Financing Uses	<u>—</u>	<u>(1,885,086)</u>	<u>—</u>	<u>(1,885,086)</u>
Net Change In Fund Balance	(4,598)	—	183,434	178,836
Fund Balance, July 1, 2024	—	—	414,385	414,385
Fund Balance, June 30, 2025	<u>\$ (4,598)</u>	<u>\$ —</u>	<u>\$ 597,819</u>	<u>\$ 593,221</u>

*The notes to the financial statements are an integral part of these financial statements.*

South Carolina Office of the State Treasurer  
 Reconciliation of the Statement of Revenues, Expenditures,  
 and Changes in Fund Balances of Governmental Funds to the  
 Statement of Activities  
 For the Fiscal Year Ended June 30, 2025

Total change in fund balance, governmental funds	\$	178,836
Amounts reported for governmental activities on the Statement of Activities are different because:		
Current year pension plan contributions are considered a deferred outflow of resources rather than a current year expense.		1,266,867
Current year OPEB plan contributions are considered a deferred outflow of resources rather than a current year expense.		433,438
Repayment of lease and SBITA liabilities are reported as expenditures in the governmental funds while governmental activities reports these payments as reductions in liabilities.		210,276
Costs of capital assets are reported as expenditures in the governmental funds and are reported as capital assets in the statement of net position		12,131
Some expenses reported on the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:		
Depreciation and amortization		(506,347)
Increase in pension expense due to changes in the net pension liability and related deferred outflows and inflows of resources		(878,196)
Increase in OPEB expense due to changes in the net OPEB liability and related deferred outflows and inflows of resources		(497,543)
Decrease in compensated absences		92,979
Decrease in net deficit, governmental activities	\$	312,441

*The notes to the financial statements are an integral part of these financial statements.*

South Carolina Office of the State Treasurer  
Statement of Fiduciary Net Position  
Fiduciary Funds  
June 30, 2025

	<b>Private Purpose Trust Funds</b>	<b>Custodial Funds</b>
<b>Assets</b>		
Current Assets:		
Cash	\$ 39,389,301	\$ 2,874,908,596
Unclaimed Property Program Securities	—	52,768,702
Amounts Due from Other State Agencies	386,282	289,945,214
Total Current Assets	39,775,583	3,217,622,512
Noncurrent Assets:		
Land and Land Improvements	3,874,100	—
Total Noncurrent Assets	3,874,100	—
Total Assets	\$ 43,649,683	\$ 3,217,622,512
<b>Liabilities</b>		
Current Liabilities:		
Accounts Payable	\$ 849,947	\$ —
Amounts Due to Local Governments and State Agencies	—	437,312,928
Unclaimed Property Refunds	—	281,554,540
Total Current Liabilities	849,947	718,867,468
Total Liabilities	849,947	718,867,468
<b>Net Position</b>		
Net Investment in Capital Assets	3,874,100	—
Restricted for:		
Individuals, Organizations, and Other Governments	—	2,498,755,044
Disaster Relief	26,521,855	—
Springdale Fund	1,050,653	—
Aid to Subdivisions	371,766	—
Other Purposes	10,981,362	—
Total Net Position	42,799,736	2,498,755,044
Total Liabilities and Net Position	\$ 43,649,683	\$ 3,217,622,512

*The notes to the financial statements are an integral part of these financial statements.*

South Carolina Office of the State Treasurer  
Statement of Changes in Fiduciary Net Position  
Fiduciary Funds  
For the Fiscal Year Ended June 30, 2025

	<b>Private Purpose Trust Funds</b>	<b>Custodial Funds</b>
<b>Additions:</b>		
Fines, Fees, and Settlements	\$ 28,857	\$ 102,669,266
State Appropriations	-	108,000,000
Sales and Use Taxes	3,145,089	2,232,540,156
Interest and Investment Income	1,175,063	13,722,404
Additions from Other State Agencies	1,800,000	809,486,399
Total Additions	6,149,009	3,266,418,225
<b>Deductions:</b>		
State Allocations	3,145,089	2,234,878,247
Disbursements to Individuals, Organizations, and Other Governments	-	541,816,198
Contracted Services	29,824	2,526,911
Disbursement to Devisee	67,555	-
Other Expenses	1,475	-
Total Deductions	3,243,943	2,779,221,356
Change in Net Position	2,905,066	487,196,869
Net Position, July 1, 2024	39,894,670	2,011,558,175
Net Position, June 30, 2025	\$ 42,799,736	\$ 2,498,755,044

*The notes to the financial statements are an integral part of these financial statements.*

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**1. Summary of Significant Accounting Policies**

The financial statements of the South Carolina Office of the State Treasurer (the “Office”) have been prepared in conformity with United States Generally Accepted Accounting Principles (“GAAP”) as applied to governmental units. The Governmental Accounting Standards Board (“GASB”) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Office’s accounting policies are described below.

**A. Reporting Entity**

The Office is established under the authority of the Constitution of South Carolina (the “Constitution”) as an agency of the State of South Carolina (the “State”). The Office performs duties as designated by the Constitution or prescribed by law. The Office is a part of the primary government of the State.

The State Treasurer is elected every four years and is inaugurated the second Monday in January following the election for the position in November. In January 2011, the Honorable Curtis M. Loftis, Jr. became the State Treasurer.

The primary functions of the Office are acting as Custodian for State funds, maintaining bank accounts for the receipt and disbursement of State funds, prudent investing of certain State funds, and administering the State’s Unclaimed Property Program. Additionally, the Office performs safekeeping and investment functions for State agencies and other entities as authorized by State statute. Various activities of the Office include receipt of documents, management of cash and investments, management of debt service for various State entities, and the reconciliation of account balances and transactions with the various State agencies. The Office is also responsible for accounting functions associated with the South Carolina Tuition Prepayment Program, South Carolina Future Scholar 529 College Savings Plan, South Carolina Tobacco Settlement Revenue Management Authority, and South Carolina Local Government Investment Pool.

The accompanying financial statements are intended to present the financial position and results of operations of only that portion of the State that is attributable to transactions of the Office, and exclude the South Carolina Tuition Prepayment Program, South Carolina Future Scholar 529 College Savings Plan, South Carolina Tobacco Settlement Revenue Management Authority, and South Carolina Local Government Investment Pool (the “Related Entities”), and all debt service transactions related to obligations of the State, its agencies, departments, and political subdivisions. The financial statements of the Related Entities were audited by other auditors as of and for the fiscal year ended June 30, 2025.

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**1. Summary of Significant Accounting Policies (Continued)**

**B. Basis of Presentation, Measurement Focus and Basis of Accounting**

**Government-Wide Financial Statements**

The government-wide financial statements are presented under GAAP using the accrual basis of accounting and pronouncements issued by the GASB.

All of the functions available to finance the Office are presented together as general government activities. Financial information for funds that are not available to finance these activities are not included; consequently, the government-wide financial statements exclude fiduciary assets and liabilities.

Additionally, the Office receives reimbursement from the unclaimed property funds for certain costs incurred in connection with the recovery, advertisement, and sale of unclaimed property. The Office holds unclaimed property refunds, or escheated property, in a custodial capacity. A liability is recorded for amounts expected to be reclaimed and paid to claimants. This liability is satisfied by the State's General Fund. For the fiscal year ended June 30, 2025, the Office received \$2,481,912 of unclaimed property receipts to offset certain capital and administrative costs incurred in connection with the administration of the State's Unclaimed Property Program. The Unclaimed Property Program is accounted for as a custodial fund.

**Fund Financial Statements**

The fund financial statements are used to report the Office's financial position and results of operations as well as to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The governmental fund financial statements are presented on the modified accrual basis of accounting and the fiduciary fund financial statements are presented on the accrual basis. These methods of accounting are described below.

**Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned or for non-exchange transactions, when all eligibility requirements have been met, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. "Measurable" means that the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay obligations of the current period. For this purpose, the Office considers major sources of revenue to be available if they are collected within sixty days of the end of the current fiscal year.

Financial resources of fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**1. Summary of Significant Accounting Policies (Continued)**

**B. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)**

**Governmental Fund Types**

General Fund – The General Fund is the primary operating fund of the Office. This fund is used to account for all financial transactions and resources except those required to be accounted for in another fund.

Special Revenue Funds – These funds are used to account for revenues derived from specific taxes, state appropriations, and other revenue sources that are designated to finance particular functions or activities of the Office. Special Revenue Funds include:

- *Aid to Subdivisions Fund* – The Aid to Subdivisions Fund is a special revenue fund and a major fund that accounts for appropriations set by the General Assembly from the State General Fund for aid to governmental subdivisions. Actual distributions are formula funded based on actual collections of the specific State General Fund revenue types.
- *State Treasurer’s Office Earmarked Fund* – This special revenue fund is a major fund that accounts for revenues and transfers of appropriations earmarked for specific Office operations or restricted for student loan expenditures.

Fiduciary Funds – Transactions related to assets held by the Office as an agent of other governmental agencies or private organizations are accounted for in the Fiduciary Funds. These are presented separately in the financial statements. The Office’s Fiduciary Funds include:

- *Private Purpose Trust Funds* – These funds include a trust fund with assets set aside for site stabilization and closure of a nuclear waste site operated by a private company within the State’s borders in the event that the company ceases operations or loses its license to operate as well as a trust fund with assets set aside for the operation of the equestrian center and activities at the Springdale Race Course (for the exclusive benefit of the Carolina Cup Racing Association, Inc., a private nonprofit corporation). The Private-Purpose Trust Funds also include other miscellaneous trust agreements holding assets that benefit non-State parties.
- *Custodial Funds* – These funds are used to account for assets held by the Office in a custodial capacity. The Office is the official depository for agencies of the State and, accordingly, administers the significant majority of State agency receipts and disbursements.

The fund financial statements focus on major funds. Each major fund is presented in a separate column. Major funds include (a) the Office’s primary operating fund, (b) any fund for which total cash, receipts, or disbursements of an individual fund are at least 10% of the corresponding element total for all funds of that type, and (c) any other fund that Office officials believe is particularly important to financial statement users. The Office reports the following major governmental funds which are discretely presented in the governmental fund financial statements:



South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**1. Summary of Significant Accounting Policies (Continued)**

**B. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)**

- General Fund
- Aid to Subdivisions Fund
- State Treasurer's Office Earmarked Fund

**Cash**

The amounts shown in the accompanying financial statements as cash represents cash on deposit in banks and cash held in various instruments as a part of the State's cash management pool. Since the cash management pool operates as a demand deposit account, amounts held in the pool are classified as cash. The Office administers the cash management pool.

**Cash Management Pool – Allocation of Interest**

The State's cash management pool consists of a general deposit account and several special deposit accounts. The State records each fund's equity interest in the general deposit account. All earnings on that account are recorded in the State General Fund. In contrast, each special deposit account retains its own earnings.

**Unclaimed Property Program Securities**

The Office holds various securities that have been escheated to the State under the State's Unclaimed Property Program. It is the policy of the State to hold securities for at least three years before such securities may be liquidated unless it is determined to be in the best interest of the State to liquidate the securities before the end of the three-year holding period. The amounts reported for Unclaimed Property Program securities in the Office's Fiduciary Statement of Net Position represent the fair market value of the securities as of June 30, 2025.

**Capital Assets**

The Office's capital assets are reported in its governmental activities and fiduciary type activities. The Office's capital assets reported in its governmental activities consist primarily of equipment for the day-to-day operations of the Office. The capital assets reported in the fiduciary type activities are managed in trust for the benefit of others are reported in the Statement of Fiduciary Net Position – Fiduciary Funds.

Capital assets are valued at historical cost or at estimated historical cost if actual historical cost data is not available. Donated capital assets are recorded at acquisition value on the donation date. The costs of normal maintenance and repairs that do not significantly add to the value of an asset or materially extend an asset's useful life are not capitalized.

An individual asset is capitalized and reported if it has an estimated useful life of at least two years and a historical cost of more than \$5,000 for buildings and improvements, equipment, and vehicles. All land and non-depreciable land improvements with a cost of more than \$100,000 are capitalized and reported. Once the Office places a depreciable capital asset in service, depreciation is recorded using the straight-line method over the following useful lives:

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**1. Summary of Significant Accounting Policies (Continued)**

**B. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)**

**Capital Assets (Continued)**

Asset Category	Years
Buildings and Improvements	5-55
Equipment	2-25
Vehicles	3-20

**Right-of-Use Lease Assets**

The Office reports right-of-use lease assets as a result of certain lease agreements to which the Office is a party. The right-of-use lease assets are initially measured at an amount equal to the initial measurement of the related lease liability. The right-of-use lease assets are amortized on a straight line basis over the life of the related lease. Amortization expense is included with depreciation expense in the Statement of Activities.

**Subscription Based Information Technology Arrangement (“SBITA”) Assets**

The Office recognizes SBITA liabilities with an initial term greater than twelve months. For SBITAs with a maximum possible term of 12 months or less at commencement, the Office recognizes expenditures based on the provisions of the arrangement. The Office initially measures the SBITA liability at the present value of expected subscription payments to be made over the SBITA term. Subsequently, the subscription liability will be reduced by the principal portion of subscription payments made. The SBITA asset is initially measured as the initial measurement of the subscription liability, adjusted for payments associated with the SBITA contract made to the vendor at the commencement of the subscription term. Subsequently, the SBITA asset will be amortized on a straight-line basis over the shorter of the useful life of the SBITA asset or the subscription term. Amortization expense is included with depreciation expense in the Statement of Activities. See Note 12 for further information.

**Compensated Absences**

Generally, all permanent, full-time State employees and certain part-time employees scheduled to work at least one-half of the Office’s work days of the month are entitled to accrue and carry forward at calendar year-end maximums of 180 days sick leave and of 45 days annual vacation leave. Upon separation from State employment, employees are entitled to be paid for accumulated unused annual vacation leave up to the maximum, but will forfeit any payment for unused sick leave; however, a Class Two member of the retirement system can receive a retirement credit of up to 90 days of their unused sick leave balance. The compensated absences liability includes accrued annual and sick leave that has accumulated for which the employees are more likely than not to be used for paid time off or payment at separation, less the employee potential retirement credit. The Office calculates the gross compensated absences liability based on recorded balances of unused and unpaid leave. The entire unpaid liability for which the employer expects to compensate employees through paid time off or cash payments, less any applicable retirement credit, inventoried at fiscal year-end current salary costs and the cost of the salary-related benefit payments, is recorded as a liability. The amounts presented in Note 8 as an increase or decrease are presented as a net amount as permitted by GASB Statement No. 101, *Compensated Absences*.

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**1. Summary of Significant Accounting Policies (Continued)**

**B. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)**

**Compensated Absences (Continued)**

The compensated absences liability includes accrued annual leave earned for which the employees are entitled to paid time off or payment at termination. The entire unpaid liability for which the Office expects to compensate employees through paid time off or cash payments, inventoried at fiscal year-end, current salary costs, and the cost of the salary-related benefit payments, is recorded as a liability.

**Due to Local Governments and State Agencies**

Due to Local Governments and State Agencies reported in the Statement of Fiduciary Net Position – Fiduciary Funds represents amounts held by the Office in its Custodial Funds for the benefit of other State agencies, local governments, and State boards. The Office collects various taxes, fines, and fees on behalf of these entities until the funds are needed for use or are distributed under applicable State provisos. This liability represents amounts held by the Office and the beneficiary has made a demand for the funds or there is no further action, approval, or condition required to be taken or met by the beneficiary to release the assets.

**Unclaimed Property Refunds**

The Office holds unclaimed property refunds, or escheated property, in a custodial capacity; unclaimed property refunds are reported in the Custodial Funds. Each year, the Unclaimed Property Program receives millions of dollars from companies that cannot locate the owners of the funds. The Unclaimed Property Program does not include tangible property like land or vehicles. A liability is recorded for amounts expected to be reclaimed and paid to claimants. See Note 16 for more information on unclaimed property refunds and the respective Unclaimed Property Program.

**Net Position and Fund Balance**

Net position is the residual measure of governmental activities while fund balance is the residual measure of governmental funds. A description of the various classifications of net position and fund balance are as follows:

*Net Position*

**Net investment in capital assets**

The net investment in capital assets portion of net position consists of capital assets (including intangible right-of-use lease assets), net of accumulated depreciation and/or amortization, reduced by any outstanding liability balances associated with these assets.

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**1. Summary of Significant Accounting Policies (Continued)**

**B. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)**

**Net Position and Fund Balance (Continued)**

Restricted net position

Restricted net position consists of assets with constraints placed on the use either by external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or laws through constitutional provisions or enabling legislation. In all cases, if individual restricted net position categories are negative, the negative balance is eliminated and reclassified against unrestricted net position. As of June 30, 2025, the Office reported \$597,819 of restricted net position in its governmental funds. The Office reported \$38,925,636 of restricted net position in its private purpose trust funds as of June 30, 2025 which is restricted based on the terms of the trust agreement. Finally, the Office reported \$2,498,755,044 of restricted net position in its custodial funds as of June 30, 2025, which is restricted for the individuals, organizations, or other governments that are the beneficiaries for the funds held by the Office.

Unrestricted net position

All other assets that do not meet the definition of “restricted” are considered “unrestricted”. The Office’s policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

*Fund Balance*

The Office follows the provisions of GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The following categories of fund balance are used in the fund level financial statements of the governmental funds:

Non-spendable fund balance

The non-spendable fund balance classification includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, for example, inventories and prepaids. It also includes the long-term amount of loans and notes receivable, as well as other assets. As of June 30, 2025, the Office did not have any non-spendable fund balance.

Restricted fund balance

The restricted fund balance classification includes amounts that are either restricted externally by creditors, grantors, contributors, or laws or regulations of other governments or restricted by law through constitutional provisions or enabling legislation. The Office’s restricted fund balance is restricted by State provisos to primarily pay costs for the management of the Unclaimed Property Program and investment and debt management.

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**1. Summary of Significant Accounting Policies (Continued)**

**B. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)**

**Net Position and Fund Balance (Continued)**

Committed fund balance

The committed fund balance classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Office's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the Office removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. Committed fund balances also incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. As of June 30, 2025, the Office did not have any committed fund balance.

Assigned fund balance

The assigned fund balance classification includes amounts that are constrained by the Office's intent to be used for specific purposes but are not restricted or committed. The authority for making an assignment is not required to be the Office's highest level of decision-making authority and as such, the nature of the actions necessary to remove or modify an assignment does not require the Office's highest level of authority. As of June 30, 2025, the Office did not have any assigned fund balance.

Unassigned fund balance

The unassigned fund balance classification includes amounts that have not been assigned to other funds and have not been restricted, committed, or assigned for specific purposes within the General Fund.

Based on the Office's policies regarding fund balance classifications as noted above, it considers amounts that are restricted, committed, or assigned to be spent when the corresponding expenditure has been designated by the State or donor stipulations have been made. After these fund balances have been depleted, unassigned fund balances will be considered to have been spent.

Deficit Fund Balance and Net Position

The Office reported unrestricted net deficit of \$19,844,985 which is due primarily to its proportionate share of the net pension and OPEB liabilities of \$18,662,962 (see Notes 9 and 10 for more details). The Office does not anticipate funding these liabilities and will continue to contribute to the pension and OPEB plans at State required contribution rates. The Office also reported deficit unassigned fund balance in the General Fund. This is due to payables recorded as of June 30, 2025 that are applicable to the year ending June 30, 2026 budgetary cycle and thus funded with such appropriations.

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**1. Summary of Significant Accounting Policies (Continued)**

**B. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)**

**Deferred Outflows and Inflows of Resources**

A deferred outflow or inflow of resources is a consumption or acquisition of net position that is applicable to a future reporting period. The Office has recorded deferred outflows and inflows of resources in connection with the retirement plan contributions made subsequent to the measurement date, the difference between projected and actual investment earnings on retirement plan assets, the difference between actual and expected retirement plan experience, and changes in proportion and differences between the Office's actual contributions and its proportionate share of contributions.

**Revenue from Other State Agencies**

Revenue from Other State Agencies in the State Treasurer's Office Earmarked Fund generally consists of revenue earned for administering State programs such as the Unclaimed Property Program and the South Carolina Future Scholar 529 College Savings Plan as well as fees for administering the State's and State agencies' long-term debt.

**Contracted Services**

Contracted services expenditures in the General Fund generally consist of payments for professional and data processing services.

Contracted services expenditures in the State Treasurer's Office Earmarked Fund generally consist of payments for asset and debt management consulting fees, custodial fees, and other investment consulting services.

Contracted services expenses in the Private Purpose Trust Funds and Custodial Funds generally consist of payments for the administration and decommissioning of a nuclear plant.

**Student Loans – Student Loan Corporation**

Student Loans – Student Loan Corporation expenditures in the State Treasurer's Office Earmarked Fund are payments to the South Carolina Student Loan Corporation for its loan disbursements under the South Carolina Teachers Loan Program. These payments are funded through State Appropriations.

**State Allocations**

State Allocations expenses in the Private Purpose Trust Funds generally consist of payments to municipalities for their allocated share of State collected fees, such as the solid waste fee. State Allocations expenses in the Custodial Funds generally consist of payments to municipalities or other local governments for their allocated share of various taxes and fees.

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**2. Summary of Significant Accounting Policies (Continued)**

**B. Basis of Presentation, Measurement Focus and Basis of Accounting (Continued)**

**Disbursements to Devisee**

Disbursements to Devisee in the Private Purpose Trust Funds represent payments to the Carolina Cup Racing Association, Inc. The Office distributes the investment and interest income on the Springdale Fund, one of the Private Purpose Trust Funds, which is held for the benefit of the Springdale Race Course in Camden, South Carolina. The corpus of the fund is \$1,050,653 as of the fiscal year ended June 30, 2025.

**2. Budget Policy**

The Office is granted an annual appropriation for operating purposes by the General Assembly. The appropriation, as enacted, becomes the legal operating budget for the Office. The Appropriation Act authorizes expenditures from funds appropriated from the State General Fund and authorizes expenditures of total funds. The “Total Funds” column in the Appropriation Act for each individual budgetary unit authorizes expenditures from all budgeted resources. A revenue budget is not adopted for individual budgetary funds. Budgetary control is maintained at the line-item level of the budgetary entity. Agencies may process disbursement documents in the State’s budgetary accounting system only if enough cash and appropriation authorization exist.

Transfers of funds may be approved by the State Fiscal Accountability Authority (the “SFAA”) under its authority or by the agency as set forth in Appropriation Act Proviso 117.9 as follows: Agencies and institutions shall be authorized to transfer appropriations within programs and within the agency with notification to the Executive Budget Office and the Comptroller General. No such transfer may exceed twenty percent of the program budget. Upon request, details of such personnel transfers may be provided to members of the General Assembly on an agency by agency basis. Transfers of appropriations from personnel service accounts to other operating accounts or from other operating accounts to personnel service accounts may be restricted to any established standard levels set by the SFAA upon formal approval by a majority of the members of the SFAA.

During the fiscal year-end closeout period in July, agencies may continue to charge vendor, interagency, and interfund payments for the fiscal year to that fiscal year’s appropriations. Any unexpended State General Fund monies as of June 30 automatically lapse to the State General Fund on July 1 unless authorization is received from the General Assembly to carry over the funds to the ensuing fiscal year.

**3. Deposits**

By law, all deposits are under the control of the Office except for those that, by specific authority, are under the control of other agencies or component units. The deposit and investment policies of those entities may differ from those of the Office. Typically, these agencies follow the deposit and investment policies of the Office in an effort to minimize deposit and investment risks.

Deposits include cash on deposit in banks. The State’s policy, by law, requires all banks or savings and loan associations that receive State funds deposited by the Office, to secure the deposits by deposit insurance, surety bonds, collateral securities, or letters of credit to protect the State against any loss. All deposit and investment transactions of the Office are under the control of the Office who, by law, has sole authority for the investment of such funds.

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**3. Deposits (Continued)**

*Custodial Credit Risk*

Custodial credit risk for deposits is the risk that, in the event of a depository financial institution's failure, the Office will not be able to recover collateral securities that are in the possession of an outside party. Deposits include cash on deposit in banks. All deposits under the control of the Office are fully insured or collateralized.

**4. Investment Management Fees**

Under Proviso 98.5, the Office may charge a fee for the operating and management costs associated with the investment management and support operations of various State funds and programs and, further, may retain and expend the fees to provide these services. The fees assessed may not exceed the actual cost of the provision of these services or the earnings on these investments. The total amount the Office received in investment management fees for the fiscal year ended June 30, 2025 was \$3,294,542.

**5. Amounts Due from Other State Agencies**

At June 30, 2025, the Private Purpose Trust Funds and Custodial Funds held receivables due from other State agencies. The following is a summary of the amounts due from other State agencies:

	<b>Private Purpose Trust Funds</b>	<b>Custodial Funds</b>
Selective Sales and Use Taxes	\$ 274,467	\$ 41,502,031
Accommodations Tax / Tourism Fee	—	33,300,045
Local Option Sales Tax	—	92,840,593
Economic Development Funding	—	108,113,519
Motor Carrier / Road Use Fees	—	4,234,553
Tobacco Products Playing Card Tax	—	7,524,955
Mini-bottle Tax	—	1,665,173
Miscellaneous Revenue	111,815	764,345
Total Amounts Due from Other State Agencies	<u>\$ 386,282</u>	<u>\$ 289,945,214</u>

**6. Capital Assets and Right-of-Use Assets**

Capital asset activity for the fiscal year ended June 30, 2025 for Governmental Activities was as follows:

	<u>Balance June 30, 2024</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance June 30, 2025</u>
<b>Governmental Activities:</b>				
Capital assets being depreciated:				
Office Equipment	\$ 201,094	\$ 12,131	\$ -	\$ 213,225
Less accumulated depreciation for:				
Office Equipment	<u>(194,443)</u>	<u>(4,481)</u>	<u>-</u>	<u>(198,924)</u>
Total capital assets being depreciated, net	<u>\$ 6,651</u>	<u>\$ 7,650</u>	<u>\$ -</u>	<u>\$ 14,301</u>



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**6. Capital Assets and Right-of-Use Assets (Continued)**

Right-of -use asset activity for the fiscal year ended June 30, 2025 for Governmental Activities was as follows:

	Beginning Balance June 30, 2024	Increases	Decreases	Ending Balance June 30, 2025
<b>Governmental Activities:</b>				
Right-of-Use Lease Assets				
Leased equipment	\$ 159,801	\$ 162,710	\$ -	\$ 322,511
Less accumulated amortization for:				
Leased equipment	(118,626)	(68,644)	-	(187,270)
Total, net of accumulated amortization	<u>\$ 41,175</u>	<u>\$ 94,066</u>	<u>\$ -</u>	<u>\$ 135,241</u>

SBITA asset activity for the fiscal year ended June 30, 2025 for Governmental Activities was as follows:

	Beginning Balance June 30, 2024	Increases	Decreases	Ending Balance June 30, 2025
<b>Governmental Activities:</b>				
SBITA Assets	\$ 475,623	\$ 1,491,110	\$ (475,623)	\$ 1,491,110
Less accumulated amortization for:				
SBITA assets	(456,598)	(433,222)	475,623	(414,197)
Total, net of accumulated amortization	<u>\$ 19,025</u>	<u>\$ 1,057,888</u>	<u>\$ -</u>	<u>\$ 1,076,913</u>

Capital asset activity for the fiscal year ended June 30, 2025 for the Private Purpose Trust Funds was as follows:

	Beginning Balance June 30, 2024	Increases	Decreases	Ending Balance June 30, 2025
<b>Private purpose trust funds:</b>				
Capital assets not being depreciated:				
Land and land improvements	\$ 3,874,100	\$ -	\$ -	\$ 3,874,100
Total capital assets not being depreciated	<u>3,874,100</u>	<u>-</u>	<u>-</u>	<u>3,874,100</u>
Total capital assets for private purpose trust funds	<u>\$ 3,874,100</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,874,100</u>

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**7. Amounts Due to Local Governments and State Agencies**

At June 30, 2025, the Custodial Funds held amounts due to local governments. The following is a summary of the amounts due to local governments:

	Custodial Funds
Local Option, Sales, and Accommodation Taxes	\$ 410,734,373
Capital Reserve Fund	3,091,040
Motor Carrier Fees	7,425,422
Mini Bottle Tax	4,097,885
Political Subdivision Withheld Funds	11,372,855
Miscellaneous Amounts	591,353
Total Amounts Due to Local Governments	\$ 437,312,928

**8. Long-term Liabilities**

Long-term liabilities not otherwise disclosed in the Office’s notes to financial statements, consist of compensated absences. Long-term liability activity for the fiscal year ended June 30, 2025 for the primary government was as follows:

	Beginning Balance June 30, 2024	Increase	Decrease	Ending Balance June 30, 2025	Current Portion
Compensated absences	\$ 1,619,393	\$ -	\$ (92,979)	\$ 1,526,414	\$ 141,957
Net pension liability	10,688,573	-	(670,121)	10,018,452	-
Net OPEB liability	7,398,130	1,246,380	-	8,644,510	-
	\$ 19,706,096	\$ 1,246,380	\$ (763,100)	\$ 20,189,376	\$ 141,957

**9. Pension Plan**

The South Carolina Public Employee Benefit Authority (PEBA), created July 1, 2012, is the state agency responsible for the administration and management of the various Retirement Systems and retirement programs of the State of South Carolina, including the State Optional Retirement Program and the S.C. Deferred Compensation Program, as well as the State’s employee insurance programs. As such, PEBA is responsible for administering the South Carolina Retirement Systems’ five defined benefit pension plans. PEBA has an 11-member Board of Directors, appointed by the Governor and General Assembly leadership, which serves as custodian, co-trustee, and co-fiduciary of the Systems and the assets of the retirement trust funds. The Retirement System Investment Commission (Commission as the governing body, RSIC as the agency), created by the General Assembly in 2005, has exclusive authority to invest and manage the retirement trust funds’ assets. The Commission, an eight-member board, serves as co-trustee and co-fiduciary for the assets of the retirement trust funds. By law, the State Fiscal Accountability Authority (SFAA), which consists of five elected officials, also reviews certain PEBA Board decisions regarding the actuary of the Systems.

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**9. Pension Plan (Continued)**

For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Systems and additions to/deductions from the Systems fiduciary net position have been determined on the accrual basis of accounting as they are reported by the Systems in accordance with generally accepted accounting principles (GAAP). For this purpose, revenues are recognized when earned and expenses are recognized when incurred. Benefit and refund expenses are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value.

PEBA issues an Annual Comprehensive Financial Report (ACFR) containing financial statements and required supplementary information for the Systems' Pension Trust Funds. The ACFR is publicly available through the Retirement Benefits' link on PEBA's website at [www.peba.sc.gov](http://www.peba.sc.gov), or a copy may be obtained by submitting a request to PEBA, 202 Arbor Lake Drive, Columbia, SC 29223. PEBA is considered a division of the primary government of the state of South Carolina and therefore, retirement trust fund financial information is also included in the ACFR of the state.

**Plan Descriptions**

- The South Carolina Retirement System (SCRS), a cost-sharing multiple-employer defined benefit pension plan, was established July 1, 1945, pursuant to the provisions of Section 9-1-20 of the South Carolina Code of Laws for the purpose of providing retirement and other benefits for teachers and employees of the state and its political subdivisions. SCRS covers employees of state agencies, public school districts and participating charter schools, public higher education institutions, other participating local subdivisions of government and first-term individuals elected to the South Carolina General Assembly.
- The State Optional Retirement Program (State ORP) is a defined contribution plan that is offered as an alternative to SCRS to newly hired state employees, public institutions of higher education institutions and public school district employees, as well as first-term individuals elected to the S.C. General Assembly. State ORP participants direct the investment of their funds into an account administered by one of four third party service providers. PEBA assumes no liability for State ORP benefits. Rather, the benefits are the liability of the four third party service providers. For this reason, State ORP assets are not part of the Retirement Systems' trust funds for financial statement purposes.

*Membership*

Membership requirements are prescribed in Title 9 of the South Carolina Code of Laws. A brief summary of the requirements under each system is presented below.

- SCRS - Generally, all employees of covered employers are required to participate in and contribute to the system as a condition of employment. This plan covers general employees and teachers and first-term individuals elected to the South Carolina General Assembly. An employee member of the system with an effective date of membership prior to July 1, 2012, is a Class Two member. An employee member of the system with an effective date of membership on or after July 1, 2012, is a Class Three member.

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**9. Pension Plan (Continued)**

**Plan Descriptions (Continued)**

*Membership (Continued)*

- State ORP - As an alternative to membership in SCRS, certain newly hired state, public higher education institution and public school district employees, as well as first-term individuals elected to the S.C. General Assembly have the option to participate in the State ORP. Contributions to the State ORP are at the same rates as SCRS. A direct remittance is required from the employer to the member's account with the ORP service provider for the employee contribution and a portion of the employer contribution (5 percent). A direct remittance is also required to SCRS for the remaining portion of the employer contribution and an incidental death benefit contribution, if applicable, which is retained by SCRS.

*Benefits*

Benefit terms are prescribed in Title 9 of the South Carolina Code of Laws. PEBA does not have the authority to establish or amend benefit terms without a legislative change in the code of laws. Key elements of the benefit calculation include the benefit multiplier, years of service, and average final compensation/current annual salary. A brief summary of the benefit terms for each system is presented below.

- SCRS - A Class Two member who has separated from service with at least five or more years of earned service is eligible for a monthly pension at age 65 or with 28 years credited service regardless of age. A member may elect early retirement with reduced pension benefits payable at age 55 with 25 years of service credit. A Class Three member who has separated from service with at least eight or more years of earned service is eligible for a monthly pension upon satisfying the Rule of 90 requirement that the total of the member's age and the member's creditable service equals at least 90 years. Both Class Two and Class Three members are eligible to receive a reduced deferred annuity at age 60 if they satisfy the five- or eight-year earned service requirement, respectively. An incidental death benefit is also available to beneficiaries of active and retired members of employers who participate in the death benefit program.

The annual retirement allowance of eligible retirees or their surviving annuitants is increased by the lesser of one percent or five hundred dollars every July 1. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase. Members who retire under the early retirement provisions at age 55 with 25 years of service are not eligible for the benefit adjustment until the second July 1 after reaching age 60 or the second July 1 after the date they would have had 28 years of service credit had they not retired.

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**9. Pension Plan (Continued)**

**Plan Descriptions (Continued)**

*Contributions*

Actuarial valuations are performed annually by an external consulting actuary to ensure applicable contribution rates satisfy the funding parameters specified in Title 9 of the South Carolina Code of Laws. Under these provisions, SCRS contribution requirements must be sufficient to maintain an amortization period for the financing of the unfunded actuarial accrued liability (UAAL) over a period that does not exceed the number of years scheduled in state statute. Effective July 1, 2017, employee rates were increased and capped at 9 percent for SCRS. The legislation also increased employer contribution rates beginning July 1, 2017, for SCRS until reaching 18.56 percent. The legislation included a further provision that if the scheduled contributions are not sufficient to meet the funding periods set in state statute, the PEBA board would increase the employer contribution rates as necessary to meet the funding periods set for the applicable year.

Pension reform legislation modified statute such that the employer contribution rates for SCRS to be further increased, not to exceed one-half of one percent in any one year if necessary, in order to improve the funding of the plans. The statute set rates intended to reduce the unfunded liability of SCRS to the maximum amortization period of 20 years from 30 years over a ten-year schedule, as determined by the annual actuarial valuations of the plan. Finally, under the revised statute, the contribution rates for SCRS may not be decreased until the plans are at least 85 percent funded.

Required employee contribution rates<sup>1</sup> are as follows:

	<u>Fiscal Year 2025</u>	<u>Fiscal Year 2024</u>
<b>SCRS</b>		
Employee Class Two	9.00%	9.00%
Employee Class Three	9.00%	9.00%
<b>State ORP</b>		
Employee	9.00%	9.00%

Required employer contribution rates<sup>1</sup> are as follows:

	<u>Fiscal Year 2025</u>	<u>Fiscal Year 2024</u>
<b>SCRS</b>		
Employer Class Two	18.41%	18.41%
Employer Class Three	18.41%	18.41%
Employer Incidental Death Benefit	0.15%	0.15%

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**9. Pension Plan (Continued)**

**Plan Descriptions (Continued)**

*Contributions (Continued)*

	<b>Fiscal Year 2025</b>	<b>Fiscal Year 2024</b>
<b>State ORP</b>		
Employer Contribution <sup>2</sup>	18.41%	18.41%
Employer Incidental Death Benefit	0.15%	0.15%

<sup>1</sup> Calculated on earnable compensation as defined in Title 9 of the South Carolina Code of laws.

<sup>2</sup> Of this employer contribution, 5% of earnable compensation must be remitted by the employer directly to the ORP service provider to be allocated to the member’s account with the remainder of the employer contribution remitted to the SCRS.

**Actuarial Assumptions and Methods**

Actuarial valuations of the ongoing plan involve estimates of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and future salary increases. Amounts determined regarding the net pension liability are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. South Carolina state statute requires that an actuarial experience study be completed at least once in each five-year period. The GASB Statement No. 67 valuation report prepared as of June 30, 2024 is based on the experience study report for the period ending June 30, 2019. A more recent experience report on the Systems was issued for the period ending June 30, 2023 and will be used for future valuations.

The June 30, 2024, total pension liability (TPL), net pension liability (NPL), and sensitivity information shown in this report were determined by the consulting actuary, Gabriel Roeder Smith & Company (GRS) and are based on an actuarial valuation performed as of July 1, 2023. The total pension liability was rolled-forward from the valuation date to the plans’ fiscal year end, June 30, 2024, using generally accepted actuarial principles. There was no legislation enacted during the 2024 legislative session that had a material change in the benefit provisions for any of the systems.

The following table provides a summary of the actuarial assumptions and methods used to calculate the TPL as of June 30, 2024.

	<b>SCRS</b>
Actuarial cost method	Entry age normal
Investment rate of return <sup>1</sup>	7.00%
Projected salary increases <sup>1</sup>	3.0% to 11.0% (varies by service)
Benefit adjustments	lesser of 1% or \$500 annually
<sup>1</sup> Includes inflation at 2.25%	

The post-retiree mortality assumption is dependent upon the member’s job category and gender. The base mortality assumptions, the 2020 Public Retirees of South Carolina Mortality table (2020 PRSC), was developed using the Systems’ mortality experience. These base rates are adjusted for future improvement in mortality using 80% of Scale UMP projected from the year 2020.

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**9. Pension Plan (Continued)**

**Plan Descriptions (Continued)**

**Actuarial Assumptions and Methods (Continued)**

Assumptions used in the determination of the June 30, 2024, TPL are as follows.

<b>Former Job Class</b>	<b>Males</b>	<b>Females</b>
Educators	2020 PRSC Males multiplied by 95%	2020 PRSC Females multiplied by 94%
General Employees and Members of the General Assembly	2020 PRSC Males multiplied by 97%	2020 PRSC Females multiplied by 107%
Public Safety and Firefighters	2020 PRSC Males multiplied by 127%	2020 PRSC Females multiplied by 107%

**Net Pension Liability**

The NPL is calculated separately for each system and represents that particular system's TPL determined in accordance with GASB No. 67 less that System's fiduciary net position. NPL totals, as of June 30, 2024, for SCRS is presented below.

<b>System</b>	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Employers' Net Pension Liability</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
SCRS	\$ 61,369,806,968	\$ 37,919,492,371	\$ 23,450,314,597	61.8%

The TPL is calculated by the Systems' actuary, and each plan's fiduciary net position is reported in the Systems' financial statements. The NPL is disclosed in accordance with the requirements of GASB 67 in the Systems' notes to the financial statements and required supplementary information. Liability calculations performed by the Systems' actuary for the purpose of satisfying the requirements of GASB Nos. 67 and 68 are not applicable for other purposes, such as determining the plans' funding requirements.

The Office's proportionate share of the net pension liability was calculated on the basis of historical employer contributions. Although GASB 68 encourages the use of the employer's projected long-term contribution effort to the retirement plan, allocating on the basis of historical employer contributions is considered acceptable. For the year ending June 30, 2024, the Office's percentage of the SCRS net pension liability was 0.04421%. For the year ending June 30, 2025, the Office's percentage of the SCRS net pension liability was 0.042722%. The Office's proportionate share is determined by its percentage of total contributions to SCRS during the respective fiscal year. The change in percentage resulted in the Office recognizing a change in its proportionate share of the SCRS net pension liability at related deferred outflows and inflows of resources.

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**9. Pension Plan (Continued)**

**Net Pension Liability (Continued)**

*Discount Rate*

The discount rate used to measure the TPL was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers in SCRS will be made based on the actuarially determined rates based on provisions in the South Carolina Code of Laws. Based on those assumptions, the System’s fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL.

*Long-term Expected Rate of Return*

The long-term expected rate of return on pension plan investments is based upon 20-year capital market assumptions. The long-term expected rates of return represent assumptions developed using an arithmetic building block approach primarily based on consensus expectations and market-based inputs. Expected returns are net of investment fees.

The expected returns, along with the expected inflation rate, form the basis for the target asset allocation adopted at the beginning of the 2024 fiscal year. The long-term expected rate of return is produced by weighting the expected future real rates of return by the target allocation percentage and adding expected inflation and is summarized in the table below. For actuarial purposes, the 7.00 percent assumed annual investment rate of return used in the calculation of the TPL includes a 4.75 percent real rate of return and a 2.25 percent inflation component.

<u>Asset Class</u>	<u>Target Asset Allocation</u>	<u>Expected Arithmetic Real Rate of Return</u>	<u>Long Term Expected Portfolio Real Rate of Return</u>
<b>Public Equity<sup>1</sup></b>	<b>46.0%</b>	6.23%	2.86%
<b>Bonds</b>	<b>26.0%</b>	2.60%	0.68%
<b>Private Equity<sup>1</sup></b>	<b>9.0%</b>	9.60%	0.86%
<b>Private Debt<sup>1</sup></b>	<b>7.0%</b>	6.90%	0.48%
<b>Real Assets<sup>1</sup></b>	<b>12.0%</b>		
Real Estate <sup>1</sup>	9.0%	4.30%	0.39%
Infrastructure <sup>1</sup>	3.0%	7.30%	0.22%
Total Expected Real Return <sup>2</sup>	<u>100.0%</u>		<u>5.49%</u>
Inflation for Actuarial			<u>2.25%</u>
Total Expected Nominal			<u>7.74%</u>

<sup>1</sup> Staff and Consultant will notify the Commission if Private Equity, Private Debt, and Private Real Estate exceed 30% of total assets.

<sup>2</sup> Portable Alpha Strategies, which are not included in the Policy Target, will be capped at 15% of total assets; hedge funds (including all hedge funds used in portable alpha implementation) are capped at 15% of total assets.



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**9. Pension Plan (Continued)**

*Sensitivity Analysis*

The following table presents the collective net pension liability of the participating employers calculated using the discount rate of 7.00 percent, as well as what the employers' net pension liability would be if it were calculated using a discount rate that is 1.00 percent lower (6.00 percent) or 1.00 percent higher (8.00 percent) than the current rate.

<b>Sensitivity of the Proportional Share of Net Pension Liability to Changes in the Discount Rate</b>			
<b>System</b>	<b>1.00% Decrease (6.00%)</b>	<b>Current Discount Rate (7.00%)</b>	<b>1.00% Increase (8.00%)</b>
SCRS	\$ 12,982,782	\$ 10,018,452	\$ 7,288,539

**Deferred Outflows (Inflows) of Resources**

For the fiscal year ended June 30, 2025, the Office recognized pension expense of \$878,196 which is included in employer fringe benefits in the accompanying financial statements. At June 30, 2025, the Office reported deferred outflows (inflows) of resources related to pensions from the following sources and will be amortized to pension expense as noted in following schedules. Average remaining service lives of all employees provided with pensions through the pension plans at June 30, 2024 was 3.616 years for SCRS:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 1,266,867	\$ —
Differences in actual and expected plan experience	329,242	12,434
Change in proportionate share and differences between the Office's contributions and proportionate share of contributions	—	353,474
Changes in assumptions	176,624	—
Net differences between projected and actual earnings on plan investments	—	386,014
	\$ 1,772,733	\$ 751,922

Measurement Period Ending June 30,	Fiscal Year Ending June 30,	SCRS
2025	2026	\$ (331,573)
2026	2027	257,841
2027	2028	(70,953)
2028	2029	(101,371)

The Office reported \$1,266,867 as deferred outflows of resources related to contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2026.

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**10. Post-Employment Benefits Other Than Pensions**

PEBA is a state agency responsible for the administration and management of the state's employee insurance programs, other post-employment benefits trusts. By law, the SFAA, which consists of five elected officials, also reviews certain PEBA Board decisions in administering the State Health Plan and other post-employment benefits (OPEB). See Note 9 for more details on PEBA and the SFAA.

PEBA, Insurance Benefits issues audited financial statements and required supplementary information for the OPEB Trust Fund. This information is publicly available through the Insurance Benefits' link on PEBA's website at [www.peba.sc.gov](http://www.peba.sc.gov) or a copy may be obtained by submitting a request to PEBA – Insurance Benefits, 202 Arbor Lake Drive, Columbia, SC 29223. PEBA is considered a division of the primary government of the state of South Carolina and therefore, OPEB Trust fund financial information is also included in the annual comprehensive financial report of the state.

*Plan Descriptions*

The Other Post-Employment Benefits Trust Fund (OPEB Trust), refers to the South Carolina Retiree Health Insurance Trust Fund (SCRHITF) established by the State of South Carolina as Act 195, which became effective on May 2008. The SCRHITF was created to fund and account for the employer costs of the State's retiree health and dental plans.

In accordance with Act 195, the OPEB Trust is administered by the PEBA, Insurance Benefits and the State Treasurer is the custodian of the funds held in trust. The Board of Directors of PEBA has been designated as the Trustee.

The OPEB Trust is a cost-sharing multiple-employer defined benefit plan. Article 5 of the State Code of Laws defines the plan and authorizes the Trustee to at any time adjust the plan, including its benefits and contributions, as necessary to insure the fiscal stability of the plan. In accordance with the South Carolina Code of Laws and the annual Appropriations Act, the State provides post-employment health and dental benefits to retired State and school district employees and their covered dependents.

*Benefits*

The SCRHITF is a healthcare plan that covers retired employees of the State of South Carolina, including all agencies, and public-school districts. The SCRHITF provides health and dental insurance benefits to eligible retirees. Generally, retirees are eligible for the health and dental benefits if they have established at least ten years of retirement service credit. For new hires beginning employment May 2, 2008 and after, retirees are eligible for benefits if they have established 25 years of service for 100% employer funding and 15-24 years of service for 50% employer funding.

*Contributions and Funding Policies*

Section 1-11-710 of the South Carolina Code of Laws of 1976, as amended, requires the postemployment and long-term disability benefits to be funded through non-employer and employer contributions for active employees and retirees to the PEBA – Insurance Benefits.

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**10. Post-Employment Benefits Other Than Pensions (Continued)**

*Contributions and Funding Policies (Continued)*

The SCRHITF is funded through participating employers that are mandated by State statute to contribute at a rate assessed each year by the Department of Administration Executive Budget Office on active employee covered payroll. The covered payroll surcharge for the fiscal year ended June 30, 2023 was 6.25 percent. The South Carolina Retirement System collects the monthly covered payroll surcharge for all participating employers and remits it directly to the SCRHITF. Other sources of funding for the SCRHITF also include the implicit subsidy, or age-related subsidy inherent in the healthcare premiums structure. The implicit subsidy represents a portion of the health care expenditures paid on behalf of the employer's active employees. For purposes of GASB Statement No. 75, this expenditure on behalf of the active employee is reclassified as a retiree health care expenditure so that the employer's contributions towards the plan reflect the underlying age-adjusted, retiree benefit costs. Non-employer contributions include the mandatory transfer of accumulated PEBA – Insurance Benefits' reserves and the annual appropriation budgeted by the General Assembly. It is also funded through investment income. Due to the COVID-19 pandemic, the General Assembly has indefinitely suspended the statutorily required transfer until further notice. The SCRHITF is also funded through investment income.

For purposes of measuring the net OPEB liability, deferred outflows and inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the OPEB Trusts, and additions to and deductions from the OPEB Trusts fiduciary net position have been determined on the same basis as they were reported by the OPEB Trusts. For this purpose, revenues are recognized when earned and expenses are recognized when incurred. Therefore, benefit and administrative expenses are recognized when due and payable. Investments are reported at fair value.

**Actuarial Assumptions and Methods**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plans (as understood by the employer and plan participants) and include the types of benefits provided at the time the valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point.

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**10. Post-Employment Benefits Other Than Pensions (Continued)**

Additional information as of the latest actuarial valuation for SCRHITF:

<b>Valuation Date:</b>	June 30, 2023
<b>Actuarial Cost Method:</b>	Entry Age Normal
<b>Inflation:</b>	2.25%
<b>Investment Rate of Return:</b>	2.75%, net of OPEB Plan investment expense; including inflation
<b>Single Discount Rate:</b>	3.97% as of June 30, 2024
<b>Demographic Assumptions:</b>	Based on the experience study performed for the South Carolina Retirement Systems for the 5-year period ending June 30, 2019
<b>Mortality:</b>	For healthy retirees, the gender-distinct South Carolina Retirees 2020 Mortality Tables are used with fully generational mortality projections based on a fully generational basis by the 80% of Scale MP-2019 to account for future mortality improvements.
<b>Health Care Trend Rate:</b>	Initial trend starting at 6.50% and gradually decreasing to an ultimate trend rate of 4.25% over a period of 14 years
<b>Aging Factors:</b>	Based on specific plan experience
<b>Retiree Participation:</b>	79% for retirees who are eligible for funded premiums 59% participation for retirees who are eligible for Partial Funded Premiums 20% participation for retirees who are eligible for Non-Funded Premiums
<b>Notes:</b>	The discount rate changed from 3.86% as of June 30, 2023 to 3.97% as of June 30, 2024.

**Roll Forward Disclosures**

The actuarial valuation was performed as of June 30, 2023. Update procedures were used to roll forward the total OPEB liability to June 30, 2024.

**Net OPEB Liability**

The Net OPEB Liability (NOL) is calculated separately for each OPEB Trust Fund and represents that particular Trust's Total OPEB Liability (TOL) determined in accordance with GASB No. 74 less that Trust's fiduciary net position. The allocation of each employer's proportionate share of the collective Net OPEB Liability and collective OPEB Expense was determined using the employer's payroll-related contributions over the measurement period.

The following table represents the components of the net OPEB liability as of June 30, 2024:

OPEB Trust	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability	Plan Fiduciary Net Position as a % of Total OPEB Liability
SCRHITF	\$ 17,894,389,610	\$ 1,772,587,512	\$ 16,121,802,098	9.91%

The TOL is calculated by the Trusts' actuary, and each Trust's fiduciary net position is reported in the Trust's financial statements. The NOL is disclosed in accordance with the requirements of GASB No. 74 in the Trusts' notes to the financial statements and required supplementary information. Liability calculations performed by the Trusts' actuary for the purpose of satisfying the requirements of GASB Nos. 74 and 75 and are not applicable for other purposes, such as determining the Trusts' funding requirements.

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**10. Post-Employment Benefits Other Than Pensions (Continued)**

**Net OPEB Liability (Continued)**

At June 30, 2025, the Office reported a liability of \$8,644,510 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2023 and rolled forward to June 30, 2024. The Office’s proportion of the net OPEB liability was based on a projection of the Office’s long-term share of contributions to the OPEB plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2025 and 2024, the Office’s proportion was 0.05362% and 0.05651%, respectively.

*Single Discount Rate*

The Single Discount Rate of 3.97% was used to measure the total OPEB liability for the SCRHITF. The accounting policy for this plan is to set the Single Discount Rate equal to the prevailing municipal bond rate. Due to the plan’s investment and funding policies, the difference between a blended discount rate and the municipal bond rate would be less than several basis points (several hundredths of one percent).

*Long-term Expected Rate of Return*

The long-term expected rate of return represents assumptions developed using an arithmetic building block approach primarily based on consensus expectations and market-based inputs. The expected returns, along with the expected inflation rate, form the basis for the target asset allocation adopted at the beginning of the 2018 fiscal year. The long-term expected rate of return is produced by weighting the expected future real rates of return by the target allocation percentage and adding expected inflation. This information is summarized in the following table:

<u>Asset Class</u>	<u>Target Asset Allocation</u>	<u>Expected Arithmetic Real Rate of Return</u>	<u>Allocation Weighted Long Term Expected Portfolio Real Rate of Return</u>
US Domestic Fixed Income	80.00%	0.95%	0.76%
Cash	20.00%	0.35%	0.07%
Total Expected Real Return	<u>100.0%</u>		<u>0.83%</u>
Expected Inflation			<u>2.25%</u>
Total Return			<u>3.08%</u>
Investment Return Assumption			<u>2.75%</u>

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**10. Post-Employment Benefits Other Than Pensions (Continued)**

*Sensitivity Analysis*

The following table presents the SCRHITF’s net OPEB liability calculated using a Single Discount Rate of 3.86%, as well as what the plan’s net OPEB liability would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

<b>Sensitivity of the Proportionate Share of Net OPEB Liability to Changes in the Single Discount Rate</b>			
<b>OPEB Trust</b>	<b>1.00% Decrease (2.86%)</b>	<b>Current Discount Rate (3.86%)</b>	<b>1.00% Increase (4.86%)</b>
SCRHITF	\$ 10,261,691	\$ 8,644,510	\$ 7,349,977

Regarding the sensitivity of the Office’s proportionate share of SCRHITF’s net OPEB liability to changes in the healthcare cost trend rates, the following table presents the Office’s proportionate share of the net OPEB liability, calculated using the assumed trend rates as well as what the Office’s proportionate share of the net OPEB liability would be if were calculated using a trend rate that is one percent lower or one percent higher:

<b>Sensitivity of the Proportionate Share of Net OPEB Liability to Changes in the Healthcare Cost Trend Rate</b>			
<b>OPEB Trust</b>	<b>1.00% Decrease</b>	<b>Current Healthcare Cost Trend Rate</b>	<b>1.00% Increase</b>
SCRHITF	\$ 7,108,483	\$ 8,644,510	\$ 10,636,819

**OPEB Expense and Deferred Outflows and Inflows of Resources**

For the fiscal year ended June 30, 2025, the Office recognized OPEB expense of \$497,543. At June 30, 2025, the Office reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
OPEB contributions subsequent to measurement date	\$ 433,438	\$ —
Differences in actual and expected plan experience	449,393	1,279,446
Changes in assumptions	1,851,436	1,774,990
Changes in proportion and differences in contributions	283,444	677,262
Net differences between projected and actual earnings on plan investments	42,165	—
	\$ 3,059,876	\$ 3,731,698

Contributions subsequent to the measurement date of \$433,438 were reported as deferred outflows of resources related to OPEB and will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows. Average remaining services lives of all employees provided with OPEB through the June 30, 2024 was 6.840 years for SCRHITF:

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**10. Post-Employment Benefits Other Than Pensions (Continued)**

**OPEB Expense and Deferred Outflows and Inflows of Resources (Continued)**

<u>Measurement Period Ending June 30,</u>	<u>Fiscal Year Ending June 30,</u>	<u>SCRHITF</u>
2025	2026	\$ (70,691)
2026	2027	(138,093)
2027	2028	(382,400)
2028	2029	(580,465)
2029	2030	(42,511)
Thereafter		108,900

*Other Employee Benefits*

In accordance with the South Carolina Code of Laws and the annual Appropriations Act, the State provides certain health care, dental, and life insurance benefits to all permanent full-time and certain permanent part-time employees of the Office. These benefits are provided on a reimbursement basis by the employer agency based on rates established at the beginning of the service period by the Insurance Benefits Division of PEBA.

**11. Leases**

The Office leases equipment from unrelated parties and these leases have terms of 36 to 60 months requiring monthly payments. The Office has used discount rates of 5.04% to 8.00% to present value future lease payments to calculate its lease liabilities.

Lease liability activity for the fiscal year ended June 30, 2025, for the primary government was as follows:

	<u>Beginning Balance July 1, 2024</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance June 30, 2025</u>
Equipment leases	\$ 44,284	\$ 162,710	\$ (67,773)	\$ 139,221
Total	\$ 44,284	\$ 162,710	\$ (67,773)	\$ 139,221

As of June 30, 2025, the principal and interest requirements to maturity for the lease liabilities are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Year ending June 30,			
2026	\$ 57,287	\$ 9,955	\$ 67,242
2027	56,699	4,486	61,185
2028	25,235	502	25,737
	<u>\$ 139,221</u>	<u>\$ 14,943</u>	<u>\$ 154,164</u>

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**11. Leases (continued)**

The Office also leases real estate and equipment from agencies of the State under leases that have terms of 12 months or less and are cancellable by either the Office or lessor. The future payments of such leases are not included in the above schedules as a result. Rent expense associated with these leases was \$278,315 for the fiscal year ended June 30, 2025.

**12. SBITA Assets and Liabilities**

The Office had previously entered into SBITAs with a vendor for its unclaimed property system which matured during the year ended June 30, 2025. The Office then entered into a new SBITA for the system which has a term of 96 months and is discounted at a rate of 8.50%. Under the SBITA, the Office makes monthly payments of \$21,288 through July 2031.

SBITA liability activity for the fiscal year ended June 30, 2025, for the primary government was as follows:

	Beginning Balance July 1, 2024	Increases	Decreases	Ending Balance June 30, 2025
SBITA	\$ 20,245	\$ 1,491,110	\$ (142,503)	\$ 1,368,852
Total	<u>\$ 20,245</u>	<u>\$ 1,491,110</u>	<u>\$ (142,503)</u>	<u>\$ 1,368,852</u>

Future payments under the SBITA are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Year ending June 30,			
2026	\$ 152,127	\$ 110,542	\$ 262,669
2027	176,286	96,693	272,979
2028	203,220	80,677	283,897
2029	232,990	62,263	295,253
2030	268,677	41,101	309,778
2031-2032	335,552	16,928	352,480
	<u>\$ 1,368,852</u>	<u>\$ 408,204</u>	<u>\$ 1,777,056</u>

Expenses associated with SBITAs on a short-term and contingent basis were \$192,000 and \$119,893, respectively, for the year ended June 30, 2025.



South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**13. Deferred Compensation Plans**

Several optional deferred compensation plans are available to State employees. The multiple-employer plans, created under Internal Revenue Code Sections 457, 401(k), and 403(b), are administered by third parties and are not included in the Office's financial statements. Compensation deferred under the plans is placed in trust for the contributing employee. The Office has no liability for losses under the plans. Employees may withdraw the current value of their contributions when they terminate State employment. Employees may also withdraw contributions prior to termination if they meet requirements specified by the applicable plan. The Office made no contributions for the fiscal year ended June 30, 2025.

**14. Risk Management**

The Office is exposed to various risks of loss including theft of, damage to, or destruction of assets, general torts and maintains State insurance coverage for non-owned motor vehicles and general torts. The Office did not incur any losses during the fiscal year ended June 30, 2025, 2024, or 2023.

The Office and other entities pay premiums to the State's Insurance Reserve Fund ("IRF") which issues policies, accumulates assets to cover the risks of loss, and pays claims incurred for covered losses related to the following assets, activities and / or events:

1. Motor vehicles (non-owned);
2. Torts;
3. Building and content;
4. Inland marine; and
5. Data processing.

The IRF is self-insured and purchases reinsurance to obtain certain services and specialized coverage and to limit losses in the areas of certain property and equipment and auto liability. Reinsurance permits partial recovery of losses from reinsurers, but the IRF remains primarily liable. The IRF's rates are determined actuarially. The Office paid \$42,361 to the IRF for insurance premiums during the fiscal year ended June 30, 2025.

The Office has not transferred the risk of loss for employee theft or misappropriation of assets and the portion of the risks of loss related to insurance policy deductibles for non-owned motor vehicles and torts to a State or commercial insurer.

**15. Transactions with State Entities / Related Parties**

The Office had significant transactions with the State and various State agencies. The Office purchases goods and services from various State agencies. Total purchases from State agencies were \$691,236 for the fiscal year ended June 30, 2025. Workers' compensation insurance premiums of \$24,762 were paid to the State Accident Fund during fiscal year 2025. As discussed in Note 11, the Office incurred rent expense of \$278,315 to State agencies during the fiscal year ended June 30, 2025.

The Office is statutorily mandated to provide services or perform duties related to court fines, Local Government Investment Pool, decommissioning trusts, debt, investments, unclaimed property, and college savings plans. Total revenues earned by the Office for those services were \$10,255,108 for the fiscal year ended June 30, 2025.

South Carolina Office of the State Treasurer  
Notes to the Financial Statements  
For the Fiscal Year Ended June 30, 2025

**15. Transactions with State Entities / Related Parties (Continued)**

The Office provided no material services free of charge to other State agencies during the fiscal year ended June 30, 2025. The Office participates in the statewide dual employment program.

**16. Unclaimed Property Program**

The Unclaimed Property Program (“UPP”) is administered by the Office. The property transferred to the UPP for safekeeping is held indefinitely for the benefit of the rightful owners. Until claimed, the funds are used for the good of all South Carolina citizens.

The Office receives an actuarial valuation for the liability it has to refund the unclaimed property it has received. The liability for the unclaimed property refund is based on historical and expected payout frequencies and other relative factors. The amount of cash held by the UPP was \$381,507,915. In addition to the cash held by the UPP, securities are also subject to unclaimed property regulations. The Office does not take control of the securities until those securities are liquidated into cash. As of June 30, 2024, the amount of securities that have been remitted to the UPP, but not controlled by the Office, was \$52,768,702. As of June 30, 2025, the estimated liability unclaimed property liability was \$281,554,540.

**17. Restatement**

For the fiscal year ended June 30, 2025, the Office implemented GASB Statement No. 101, *Compensated Absences*. Due to this implementation, the Office added an accrued leave balance of \$699,707 related to unused and unpaid sick leave which increased the Office’s compensated absence liability at June 30, 2024. The effect on beginning net position of governmental activities of the Office related to the implementation of the new accounting pronouncements was as follows:

	Originally Reported at June 30, 2024	Change in Accounting Principle	Restated Amounts at June 30, 2024
Governmental activities	\$ (19,141,518)	\$ (699,707)	\$ (19,841,225)

**18. Subsequent Events**

In preparing these financial statements, management has evaluated events and transactions for potential recognition and disclosure through December 10, 2025, the date these financial statements were available to be issued.

South Carolina Office of the State Treasurer  
Required Supplementary Information  
Budgetary Comparison Schedule (Non-GAAP) Budgetary Basis  
E160 - State Treasurer's Office Budgetary General Funds  
For the Fiscal Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Expenditures:				
Administration				
Personnel Services				
State Treasurer	\$ 164,000	\$ 164,000	\$ 164,000	\$ -
Classified Positions	66,122	101,985	101,985	-
Other Operating Expenditures	14,115	14,115	14,115	-
Total Administration	<u>244,237</u>	<u>280,100</u>	<u>280,100</u>	<u>-</u>
Programs and Services				
Personnel Services				
Classified Positions	1,477,766	1,228,608	1,228,608	-
Unclassified Positions	-	106,305	106,305	-
Other Personnel Services	-	42,953	42,953	-
Other Operating Expenditures	127,641	252,641	252,641	-
Total Programs and Services	<u>1,605,407</u>	<u>1,630,507</u>	<u>1,630,507</u>	<u>-</u>
Miscellaneous Operations - Aid to Subdivisions	-	-	-	-
Employee Benefits – Employer Contributions	675,339	680,766	680,766	-
Total Expenditures	<u>\$ 2,524,983</u>	<u>\$ 2,591,373</u>	<u>\$ 2,591,373</u>	<u>\$ -</u>

*See accompanying independent auditor's report and notes to the required supplementary information.*

South Carolina Office of the State Treasurer  
Required Supplementary Information  
Budgetary Comparison Schedule (Non-GAAP) Budgetary Basis  
X220 - State Treasurer's Office Budgetary General Funds  
For the Fiscal Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Expenditures:				
Aid to Subdivisions				
Fire Districts	\$ 16,496,453	\$ -	\$ -	\$ -
Local Government Fund	291,329,754	288,770,541	288,770,541	-
Planning Districts	1,556,253	1,556,253	1,556,253	-
County Veterans' Offices	-	310,406	310,406	-
Aid to County	306,182	1,600,000	1,600,000	-
Rural County	12,000,000	12,000,000	12,000,000	-
State Agencies	-	2,559,212	2,559,212	-
Fire Departments – Premium Tax	-	18,521,567	18,521,567	-
Fire Departments – Brokers Premium	-	12,554,947	12,554,947	-
Miscellaneous Operations	-	32,781,774	31,888,000	893,774
Total Aid to Subdivisions	<u>321,688,642</u>	<u>370,654,700</u>	<u>369,760,926</u>	<u>893,774</u>
Aid to Subdivisions - Grants				
Clerks of Court	690,000	690,000	690,000	-
Probate Judges	690,000	690,000	690,000	-
Sheriffs	690,000	690,000	690,000	-
Register of Deeds	345,000	352,500	352,500	-
Coroners	690,000	690,000	690,000	-
Magistrates	3,000,000	3,000,000	2,008,688	991,312
Auditors	1,128,969	1,118,672	1,118,672	-
Treasurers	1,128,968	1,118,756	1,118,756	-
Local	1,600,000	-	-	-
Employer Contributions	1,111,646	1,260,966	1,260,966	-
Total Aid to Subdivisions - Grants	<u>11,074,583</u>	<u>9,610,894</u>	<u>8,619,582</u>	<u>991,312</u>
Total Expenditures	<u>\$ 332,763,225</u>	<u>\$ 380,265,594</u>	<u>\$ 378,380,508</u>	<u>\$ 1,885,086</u>

*See accompanying independent auditor's report and notes to the required supplementary information.*

South Carolina Office of the State Treasurer  
Required Supplementary Information  
Budgetary Comparison Schedule (Non-GAAP) Budgetary Basis  
E160 - State Treasurer's Office Budgetary Other Funds  
For the Fiscal Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Expenditures:				
Administration				
Personnel Services				
New Positions	\$ 200,000	\$ -	\$ -	\$ -
Total Administration	200,000	-	-	-
Programs and Services				
Personnel Services				
Classified Positions	3,889,078	4,398,625	4,373,104	25,521
Unclassified Positions	573,644	688,344	688,344	-
Other Personnel Services	118,500	179,459	160,363	19,096
Other Operating Expenditures	4,400,087	4,256,880	2,935,439	1,321,441
Total Programs and Services	8,981,309	9,523,308	8,157,250	1,366,058
Employee Benefits – Employer Contributions	2,145,500	2,185,500	2,164,148	21,352
Special Items – Student Loans -				
Student Loan Corporation	-	5,336,744	5,336,744	-
Total Expenditures	<u>\$ 11,326,809</u>	<u>\$ 17,045,552</u>	<u>\$ 15,658,142</u>	<u>\$ 1,387,410</u>

*See accompanying independent auditor's report and notes to the required supplementary information.*

South Carolina Office of the State Treasurer  
Notes to Required Supplementary Information  
Budgetary Comparison Schedules  
For the Fiscal Year Ended June 30, 2025

**1. Budgetary Funds**

The State's Annual Appropriations Act, its legally adopted budget, does not present budgets by GAAP fund. Instead, it presents program-level budgets for the following two funds:

*General Funds* – These funds are general operating funds. The resources in the funds are primarily taxes. The State expends General Funds to provide traditional State government services.

*Total Funds* – The Total Funds column in the Appropriations Act includes all budgeted resources. Amounts in this column include General Funds as well as most, but not all, federal and department-generated resources. Total Funds include portions of certain proprietary and capital project fund activities as well as most special revenue activities, but exclude the pension trust funds and some other fiduciary fund activities.

Amounts obtained by subtracting the General Funds column in the Appropriations Act from the Total Funds column in the Appropriations Act are referred to within these notes and in the accompanying schedules as *Other Budgetary Funds*.

As operating conditions change, the Office may transfer appropriations between programs and classifications within programs. However, limits are placed on increasing/decreasing authorizations for personnel services without SFAA approval. Also, a revision of budgeted amounts over and above the total revenues appropriated requires approval of the SFAA. Due to the Office's ability to transfer appropriations, the budgetary comparison schedule for the State Treasurer's Office Budgetary General Funds shows no variance between final budgeted amounts and actual expenditures on the budgetary basis of accounting. The overall increase in appropriations for the E160 - State Treasurer's Office Budgetary General Funds, E160 - State Treasurer's Office Budgetary Other Funds, and X220 - State Treasurer's Office Budgetary General Funds were approved by the SFAA.

**2. Original and Final Budgeted Amounts; Basis of Presentation**

The original appropriations presented in the accompanying schedules for the General Fund, Aid to Subdivisions Fund and State Treasurer's Office Earmarked Fund include amounts in the Appropriations Act as well as any appropriation reductions specifically authorized by law to prevent duplicate appropriations. The terminology, classification, and format of the appropriations section of the accompanying schedules are substantively the same as for the legally adopted budget.

The General Assembly does not approve estimated revenue or fund balance amounts for Budgeted Other Funds which include the Office's General Fund, State Treasurer's Office Earmarked Fund, and Aid to Subdivisions Fund. However, Section 115 (*Recapitulations*) of the Appropriations Act includes net source of funds amounts (i.e. estimated cash brought forward from the previous fiscal year plus estimated revenue for the current fiscal year minus estimated cash to be carried forward to the following fiscal year) for three categories of Budgeted Other Funds: Federal, Earmarked, and Restricted.

**3. Legal Level of Budgetary Control**

The Office maintains budgetary control at the level of summary objective category of expenditure within each program of each department or agency which is the level of detail presented in the accompanying schedules.

South Carolina Office of the State Treasurer  
Notes to Required Supplementary Information  
Budgetary Comparison Schedules  
For the Fiscal Year Ended June 30, 2025

**4. Basis of Budgeting**

Current legislation states that the South Carolina General Assembly intends to appropriate all monies to operate State government for the current fiscal year. Unexpended appropriations lapse on July 31 unless the department or agency is given specific authorization to carry them forward to the next fiscal year. Cash-basis accounting for payroll expenditures is used, while the accrual basis is used for other expenditures.

State law does not precisely define the State’s budgetary basis of budgeting. In practice, however, it is the cash basis with the following exceptions:

- Departments and agencies shall charge certain vendor and interfund payments against the preceding fiscal year’s appropriations through July 12.
- Revenues are recorded only when the State receives the related cash with the exception of certain tax amounts, such as motor fuel taxes and gas taxes, which are not received by the Office’s General Fund, State Treasurer’s Office Earmarked Fund, or Aid to Subdivisions Fund in the accompanying schedules.

**5. Reconciliation of Budget to GAAP Reporting Differences**

The accompanying budgetary comparison schedules compare the Office’s legally adopted budget with actual information in accordance with the legal basis of budgeting. Budgetary accounting principles differ significantly from GAAP accounting principles. Basis differences arise because the basis of budgeting differs from the GAAP basis used to prepare the Statement of Revenues, Expenditures, and Changes in Fund Balances. In the current fiscal year, there are basis differences for the Office’s General Fund and State Treasurer’s Office Earmarked Fund, which consist primarily of prepaids.

Reconciliation of Budgetary Basis to GAAP Basis Expenditures  
For the Fiscal Year Ended June 30, 2025

	General Fund	State Treasurer’s Office Earmarked Fund	Aid to Subdivisions Fund
Total expenditures, budgetary basis	\$ 2,591,373	\$ 15,658,142	\$ 378,380,508
Basis of accounting differences:			
Accounts payable considered expenditures of the period the expenditure was incurred	4,597	40,581	-
Other basis differences	1	-	-
Total expenditures, GAAP basis	\$ 2,595,971	\$ 15,698,723	\$ 378,380,508

South Carolina Office of the State Treasurer  
Schedule of the South Carolina Office of the State Treasurer's  
Proportionate Share of the Net Pension Liability -  
South Carolina Retirement System  
For the Fiscal Year Ended June 30, 2025

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
The Office's proportion of the net pension liability	0.04272%	0.04421%	0.04429%	0.04622%	0.04475%
The Office's proportionate share of the net pension liability	\$ 10,018,452	\$ 10,688,573	\$ 10,736,427	\$ 10,002,260	\$ 11,434,388
The Office's covered employee payroll during the measurement period	\$ 6,155,038	\$ 5,871,418	\$ 5,382,017	\$ 5,250,000	\$ 5,182,686
The Office's proportionate share of the net pension liability as percentage of covered payroll	162.77%	182.04%	199.49%	190.52%	220.63%
Plan fiduciary net position as a percentage of the total pension liability	61.80%	58.60%	57.10%	60.70%	50.70%
	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
The Office's proportion of the net pension liability	0.04247%	0.04228%	0.04262%	0.03812%	0.03788%
The Office's proportionate share of the net pension liability	\$ 9,697,767	\$ 9,473,601	\$ 9,594,898	\$ 8,143,017	\$ 7,183,556
The Office's covered employee payroll during the measurement period	\$ 4,671,216	\$ 4,567,183	\$ 4,659,256	\$ 3,802,026	\$ 3,628,165
The Office's proportionate share of the net pension liability as percentage of covered payroll	207.61%	207.43%	205.93%	214.18%	197.99%
Plan fiduciary net position as a percentage of the total pension liability	54.40%	54.10%	53.30%	52.91%	56.99%

Note: The amounts presented above were determined as of June 30<sup>th</sup> of the preceding year.



South Carolina Office of the State Treasurer  
Schedule of the South Carolina Office of the State Treasurer's Contributions -  
South Carolina Retirement System  
For the Fiscal Year Ended June 30, 2025

	2025	2024	2023	2022	2021
Contractually required contribution	\$ 1,266,867	\$ 1,142,375	\$ 1,031,021	\$ 891,262	\$ 816,900
Contributions in relation to the contractually required contribution	1,266,867	1,142,375	1,031,021	891,262	816,900
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
The Office's covered payroll	\$ 6,825,792	\$ 6,155,038	\$ 5,871,418	\$ 5,382,017	\$ 5,250,000
Contributions as a percentage of covered payroll	18.56%	18.56%	17.56%	16.56%	15.56%
	2020	2019	2018	2017	2016
Contractually required contribution	\$ 806,426	\$ 680,129	\$ 619,310	\$ 538,610	\$ 420,503
Contributions in relation to the contractually required contribution	806,426	680,129	619,310	538,610	420,503
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
The Office's covered payroll	\$ 5,182,686	\$ 4,671,216	\$ 4,567,183	\$ 4,659,256	\$ 3,802,026
Contributions as a percentage of covered-employee payroll	15.56%	14.56%	13.56%	11.56%	11.06%

South Carolina Office of the State Treasurer  
 Required Supplementary Information -  
 Schedule of the South Carolina Office of the State Treasurer's  
 Proportionate Share of the Net OPEB Liability –  
 South Carolina Health Insurance Trust Fund  
 For the Fiscal Year Ended June 30, 2025

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
The Office's proportion of the net OPEB liability	0.53620%	0.05651%	0.05704%	0.05893%	0.05697%
The Office's proportionate share of the net OPEB liability	\$ 8,644,510	\$ 7,398,130	\$ 8,676,350	\$ 12,271,933	\$ 10,283,006
The Office's covered employee payroll during the measurement period	\$ 6,155,038	\$ 5,871,418	\$ 5,382,017	\$ 5,250,000	\$ 5,182,686
The Office's proportionate share of the net OPEB liability as percentage of covered payroll	140.45%	126.00%	161.21%	233.75%	198.41%
Plan fiduciary net position as a percentage of the total OPEB liability	9.91%	11.24%	9.64%	7.48%	8.39%
	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	
The Office's proportion of the net OPEB liability	0.05424%	0.05347%	0.05171%	0.05171%	
The Office's proportionate share of the net OPEB liability	\$ 8,201,310	\$ 7,576,870	\$ 7,003,745	\$ 7,481,295	
The Office's covered employee payroll during the measurement period	\$ 4,671,216	\$ 4,567,183	\$ 4,659,256	\$ 3,802,026	
The Office's proportionate share of the net OPEB liability as percentage of covered payroll	175.57%	165.90%	150.32%	196.77%	
Plan fiduciary net position as a percentage of the total OPEB liability	8.44%	7.91%	7.60%	6.62%	

Note: The amounts presented above were determined as of June 30<sup>th</sup> of the preceding year. This schedule is presented to illustrate the requirement to show information for ten (10) years. However, information for fiscal year 2016 is not readily available.

South Carolina Office of the State Treasurer  
 Required Supplementary Information -  
 Schedule of the South Carolina Office of the State Treasurer's Contributions –  
 South Carolina Health Insurance Trust Fund  
 For the Fiscal Year Ended June 30, 2025

	2025	2024	2023	2022	2021
Contractually required contribution	\$ 433,438	\$ 384,690	\$ 366,964	\$ 336,376	\$ 328,125
Contributions in relation to the contractually required contribution	433,438	384,690	366,964	336,376	328,125
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
The Office's covered payroll	\$ 6,825,792	\$ 6,155,038	\$ 5,871,418	\$ 5,382,017	\$ 5,250,000
Contributions as a percentage of covered payroll	6.35%	6.25%	6.25%	6.25%	6.25%
	2020	2019	2018	2017	
Contractually required contribution	\$ 323,918	\$ 282,608	\$ 245,628	\$ 212,813	
Contributions in relation to the contractually required contribution	323,918	282,608	245,628	212,813	
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	
The Office's covered payroll	\$ 5,182,686	\$ 4,671,216	\$ 4,567,183	\$ 4,659,256	
Contributions as a percentage of covered payroll	6.25%	6.05%	5.38%	4.57%	

This schedule is presented to illustrate the requirement to show information for ten (10) years. However, information for fiscal year 2016 is not readily available.

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Curtis M. Loftis, Jr.  
South Carolina Office of the State Treasurer  
And  
Ms. Sue F. Moss, CPA  
Interim State Auditor  
South Carolina Office of the State Auditor  
Columbia, South Carolina

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (Government Auditing Standards), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the South Carolina Office of the State Treasurer (the "Office") as of and for the year ended June 30, 2025 and the related notes to the financial statements, which collectively comprise the Office's basic financial statements, and have issued our report thereon dated December 10, 2025.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the Office's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Office's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any

deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the Office's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Office's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Office's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Columbia, South Carolina  
December 10, 2025

*The Halle Group, P.A.*